## STATE OF NEW MEXICO COUNTY OF RIO ARRIBA FIRST JUDICIAL DISTRICT

STATE ETHICS COMMISSION,	
Plaintiff,	
v.	No
JOSEPH SHEPARD,	
Defendant.	

#### **COMPLAINT**

- 1. The Governmental Conduct Act, NMSA 1978, §§ 10-16-1 to -18 (1967, as amended through 2023), requires public officials to treat their positions as a public trust, to refrain from using the powers and resources of public office for private benefit, and to refrain from using government resources for unauthorized purposes. *See* NMSA 1978, §§ 10-16-3(A) (2011), -3.1(C) (2007).
- 2. Defendant Joseph Shepard, as president of Western New Mexico University ("WNMU"), expended public resources to pursue a private interest.
- 3. To enforce New Mexico's Governmental Conduct Act and to deter public corruption and abuse of office, Plaintiff State Ethics Commission brings this civil action.

#### **PARTIES**

4. Plaintiff State Ethics Commission is an independent state agency established by Article V, Section 17 of the New Mexico Constitution with constitutional and statutory authority to enforce New Mexico's ethics laws, including the Governmental Conduct Act. *See* N.M. Const. art. V, § 17; NMSA 1978, § 10-16G-9(A)(6), (F) (2021); NMSA 1978, § 10-16-18(B)

- (2019). The Commission's place of business is in Bernalillo County. On February 27, 2025, the Commission authorized its staff to bring this civil enforcement action.
  - 5. Upon information and belief, Joseph Shepard is a resident of Rio Arriba County.

#### JURISDICTION AND VENUE

- 6. The Court has jurisdiction under Article VI, Section 13 of the New Mexico Constitution.
  - 7. Venue is proper.

#### **FACTUAL ALLEGATIONS**

As WNMU President, Shepard had a practice of authorizing university expenditures from which he benefited that were only loosely connected to university purposes.

- 8. Shepard was appointed president of WNMU on April 27, 2011. He served as president until January 15, 2025, when he voluntarily resigned.
- 9. During his tenure, Shepard lived in the president's house at 500 W. College Ave., Silver City, New Mexico. The house is located on WNMU's campus.
- 10. As president of WNMU, Shepard effectively acted as the chief executive officer of the university, exercising his power and judgment to increase student recruitment, improve academic outcomes, and push forward capital projects. Department heads, including vice-presidents of the university and other senior staff, reported directly to Shepard.
- 11. As president, Shepard had wide latitude to authorize university expenditures for university purposes and, during his tenure as WNMU president, he benefited from university expenditures that were, at best, only loosely connected to any WNMU purpose.
- 12. In a publicly issued letter of concern, the Office of the State Auditor ("OSA") subjected many of expenditures of public money that Shepard either authorized or benefited from to withering scrutiny:

- a. In 2019, Shepard expended university funds to travel to Zambia to sign a memorandum of understanding and, in 2021, he expended university funds to travel to Spain to sign an agreement, both ostensibly with the purpose to increase international student enrollment. Ex. 1, Office of the State Auditor, Letter of Concern at 6–7 (Nov. 18, 2024). *See also* Ex. 2, WNMU docs re. Shepard's Zambia trip (Aug. 14, 2019), *and* Ex. 3, WNMU docs re. Shepard's Spain trip (July 7, 2021).
- b. In 2023, Shepard authorized and expended WNMU funds to travel to Miami, Florida to attend a meeting related to a nonprofit's preservation of Ernest Hemingway's former house in Cuba and the author's legacy in Cuba. Ex. 1, Office of the State Auditor, Letter of Concern, at 6 (Nov. 18, 2024). *See also* Ex. 4, WNMU docs re. Shepard's Florida trip (Feb. 8, 2023).
- c. Under Shepard's presidency, WNMU spent \$25,578.26 for university staff to travel to, and attend in person, a program at the Ritz Carlton Rancho Mirage, a luxury hotel in Palm Springs, California, so that WNMU staff could ostensibly learn how Ritz Carlton's "timetested methodologies foster a culture of personalized service and genuine care." Ex. 1, Office of the State Auditor, Letter of Concern, at 6 (Nov. 18, 2024).
- d. The OSA also scrutinized Shepard for purchasing expensive furnishings from a Santa Fe luxury furniture store for the president's house, including two seven-foot sofas, custom benches, cushions, pillows, and side tables. Ex. 1, Office of the State Auditor, Letter of Concern at 7–8 (Nov. 18, 2024). *See also* Ex. 5, Seret & Sons Receipts from June 9, 2020 to July 27, 2020.

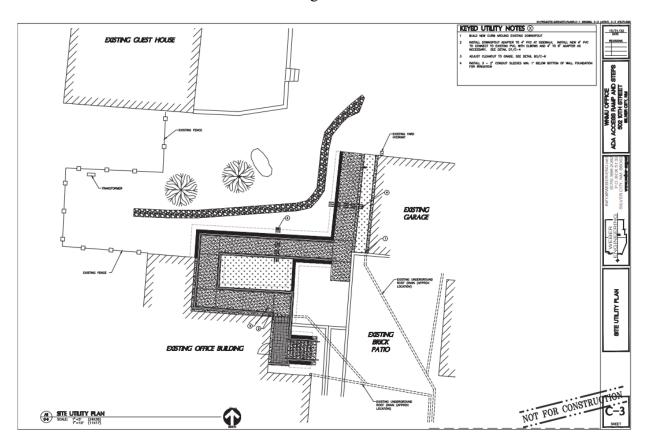
- 13. While a university president has wide latitude to authorize university expenditures for university purposes, the Governmental Conduct Act places a limit on the expenditure of public funds for a private purpose.
  - 14. Shepard transgressed that limit.
- 15. Shepard directed that a WNMU capital project for the construction of a walkway and ramp, which ostensibly would have brought a WNMU building into further compliance with the Americans with Disabilities Act ("ADA"), 42 U.S.C. § 12101, et seq., be changed instead to the construction of a walkway and patio for the purpose of hosting events related to his daughter's wedding.
  - 16. That extended patio and walkway cost WNMU at least \$177,404.83.

Shepard canceled the planned construction of an ADA ramp for a WNMU property to instead build a patio extension for the purpose of hosting events related to his daughter's wedding.

- 17. In June 2020, Shepard and WNMU received a design from Lloyd and Associates for the development of the area between the president's residence at 500 West College Avenue and another WNMU building adjacent to the president's house, located at 502 West College Avenue ("502 Property"). Ex. 6, Eml. from S. Mirando to J. Shepard (June 16, 2020).
  - 18. The capital project was phased in two parts.
- 19. Phase one of the capital project, consisting of a large brick patio connecting the President's house to the 502 Property, was finished in mid-2022.
- 20. Phase two of the capital project began on October 31, 2022, when WNMU received drawings from Weber Engineering for the construction of an ADA access ramp to the 502 Property, along with the extension of a paved surface connecting the then-existing patio to a driveway for vehicles. Ex. 7, Weber Engineering Plans (Oct. 31, 2022).

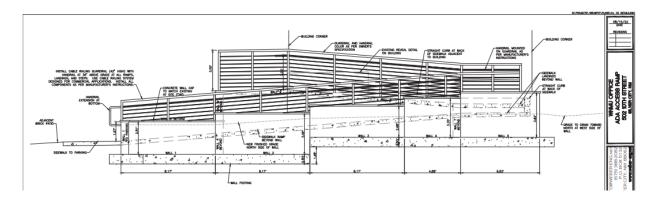
21. Based on the Weber Engineering plans, phase two of the capital project was intended to include an ADA accessibility ramp with minimal landscaping leading from a nearby driveway to both the 502 Property and the then-existing patio. *See id.*; *see also* Figures 1–2, *infra*.

Figure 1.



Ex. 7, Weber Engineering Plans (Oct. 31, 2022).

Figure 2.



Id.

- 22. In early November, Joseph Holguin, WNMU's capital projects director, was in communication with Rohan Stites, the owner of Stites Enterprises d.b.a. Adobe Techniques, regarding the construction of phase two of the capital project. *See* Ex. 8, Purchase Order #0080212 (Nov. 4, 2025).
- 23. On November 12, 2022, Shepard learned of his daughter's engagement. Ex. 9, Txt. from S. Shepard to J. Shepard (Nov. 12, 2022).
- 24. On November 30, 2022, after learning of her engagement, Shepard began to send videos to his daughter, offering the use of WNMU's campus for her wedding.
- 25. In one video, Shepard walks through phase one of the capital project, saying that a patio expansion near to the 502 Property would be done in time for the wedding, suggesting the area as a potential venue for wedding related events, and conveying that hosting the wedding at WNMU would cost his daughter nothing. Ex. 10, Shepard's video of the patio area (Nov. 30, 2022).
  - 26. It would cost WNMU and the public, however.
- 27. On or around December 5, 2022, members of the Shepard family canceled wedding-related reservations in Arizona, and Shepard planned that WNMU would be the venue for at least some wedding-related events.

- 28. In December 2022, Joseph Holguin, WNMU's capital projects director, learned that Stites could not complete the phase-two project—at that point conceived as a walkway and ADA ramp—for less than \$300,000.00. *See* Ex. 11, Decl. Holguin, ¶ 13; Ex. 12, Eml. from J. Holguin to J. Shepard (Nov. 17, 2022).
- 29. The \$300,000.00 threshold is significant, because the staff of New Mexico's Higher Education Department must approve any alterations to university capital projects or site improvements costing over \$300,000.00. *See* 5.3.10.8(C)(4)(b)(i) NMAC.
- 30. Shepard sought to build phase two of the patio project without oversight by the Higher Education Department. *See* Ex. 13, Eml. from J. Holguin to J. Shepard, at 2 (Dec. 5, 2022) ("Revised pricing 11/29/22 totaling \$298.816.93. Leaves no room for changes.").
- 31. Shortly after Holguin learned that Stites could not complete the phase-two project for less than \$300,000.00, on or around December 16, 2022, Holguin was directed to reduce the scope of the project to the sidewalk connecting a driveway to the extant patio and a retaining wall to protect the sidewalk from erosion. *See* Ex. 14, Eml. from J. Holguin to J. Shepard, at 1–2 (Dec. 16, 2022).
- 32. Yet, not long after that direction, the scope of the capital project grew to include not only a walkway but also an extended patio adjacent to the 502 Property for the purpose of hosting wedding-related events.
- 33. In January 2023, Shepard began to call Holguin almost daily, requesting status updates, insisting at one point that the project needed to be finished quickly "because he [Shepard] only had one daughter." Ex. 11, Decl. Holguin, ¶¶ 14–15 (May 9, 2025).
- 34. Further, in one of these conversations, Shepard told Holguin that the patio needed to be completed in time for his daughter's wedding in mid-May. *Id.* ¶¶ 15–16.

- 35. Accordingly, on January 7, 2023, in a project update sent to Shepard, Holguin referred to the completion of phase two as a priority, no longer referring to the project as Holguin had as the "502 ADA ramp," but rather as the "502 patio/ADA ramp." Ex. 15, Eml. from J. Holguin to J. Shepard, at 3 (Jan. 7, 2023) (emphasis added).
- 36. On January 16, 2023, WNMU selected Bradbury Stamm to execute the construction work for the extended patio adjacent to the 502 Property. *See* Ex. 16, Eml. from J. Holguin to J. Shepard, at 2. (Jan. 16, 2023).
- 37. On March 2, 2023, WNMU processed a purchase order for Bradbury Stamm Construction for \$177,404.83 for the extended patio adjacent to the 502 Property. Ex. 17, Purchase Order #008745 (Mar. 2, 2023).
- 38. The March 2, 2023 purchase order for Bradbury Stamm does not refer to an ADA ramp for the 502 Property, nor does it refer to only a sidewalk and retaining wall; rather, the purchase order refers to the "502 Patio Walkway Construction." *Id*.
- 39. Between October 31, 2022, the date of the Weber Engineering Plans, and March 2, 2023, the date of the Bradbury Stamm purchase order, Shepard directed a change in the phase-two construction project from an ADA ramp for the 502 Property to an extended patio, which he would use to host events related to his daughter's wedding.
- 40. Upon information and belief, the funding for the patio extension was public money, originating from a legislative appropriation earmarked for instruction (e.g., faculty salaries and materials) and other general purposes (e.g., capital projects improving classrooms). *See, e.g.,* 2023 N.M. Laws, ch. 210, § 4(J) (HB 2).

## Shepard micromanaged the patio construction project in advance of the wedding.

- 41. In April 2023, Shepard's daughter changed her wedding website to say that the "502 patio" would be used for a welcome event the night before the wedding, and for cake and dancing after the wedding. *See* Ex. 18, Wedding Schedule.
- 42. On or around April 18, 2023, Shepard began to micromanage the construction of the extended patio adjacent to the 502 Property in advance of the wedding and to demand additional costs. *See* Ex. 11, Decl. Holguin, ¶¶ 21–34.
- 43. Shepard exercised personal control over numerous construction decisions—including grading changes, utility line adjustments, custom landscaping, and new brickwork—all of which incurred additional costs and further departed from the original ADA-focused plan.
  - 44. Shepard's management of the project included the following:
- a. On or around April 16 or 17, 2023, Shepard went directly to Bradbury Stamm to request additional power pedestals (elevated outdoor power outlets) to the surrounding patio. To accommodate Shepard's request, new utility lines needed to be trenched and installed. Ex. 19, Emls. from J. Holguin to K. Riddle, at 3 (Apr. 18–25, 2023).
- b. On or around April 18, 2023, Shepard directed Bradbury Stamm to change the site grading. *Id.* at 3. The change in site grading led to numerous sewer breaks, requiring WNMU's facilities department to repair the line. *Id.* at 2.
- c. Shepard directed the WNMU horticulturalist to ship in grass from Arizona for installation around the patio. *Id.* at 3.
- d. On or around April 20, 2023, Shepard requested new brickwork, which was added for the project. *Id.* at 1. The extra brickwork exhausted the amount of brick the

university had on hand, and Holguin needed to order more as well as direct Bradbury Stamm to submit a change order reflecting the extra labor. *Id.* at 1.

- e. Also on or around April 20, 2023, Shepard directed Holguin and the facilities department to drop utility lines deeper into the earth, leading to conflicts between WNMU employees and Bradbury Stamm employees. *Id.* at 2.
- f. On or around April 25, 2023, per Shepard's direction, two trees in the area were removed. Shepard then asked for six new trees to be planted. *Id.* at 1.
- g. Shepard instructed the addition of even more brickwork and new gravel for the driveway. *Id.* at 1.
- 45. The extra power pedestals, brick work, landscaping (removing trees and planting new grass), and gravel installation all fell outside of the original scope of the construction project, but were added, on Shepard's direction, to create a venue for his daughter's wedding.
- 46. Shepard took an especially involved role in managing the construction of a patio to ensure that all construction and landscaping would be finished by the time of the wedding.

With respect to the wedding and the patio, Shepard continued the practice of identifying ostensible WNMU purposes to justify expenditures of public funds that were, in fact, intended for a private benefit.

- 47. With respect to WNMU expenditures for the wedding, Shepard continued the practice that the OSA's letter of concern highlighted: identifying ostensible WNMU purposes to justify expenditures of public funds that were really intended for a private benefit. *See* Ex. 1, Office of the State Auditor, Letter of Concern at 6–7 (Nov. 18, 2024).
- 48. For example, during the preparation for the wedding, Shepard communicated to WNMU staff that he should not have to reimburse WNMU expenditures that were made for the wedding if they could be used for other WNMU purposes, such as fundraising or graduation.

- 49. Furthermore, during a meeting with WNMU staff about the wedding, Shepard told WNMU staff members that if anything Shepard purchased for the wedding could be used for university fundraising, he should not have to pay for it.
- 50. On another occasion, at a dinner in Santa Fe during the 2023 legislative session, during a conversation about a WNMU purchase order for flowers for the wedding, Dr. Shepard directed a WNMU employee to say that the "flowers are for graduation, not . . . the wedding[,]" and that "[n]o one w[ould] know the difference." Ex. 20 Decl. Hemphill ¶ 16.
- 51. But WNMU staff knew the difference. WNMU employees generally understood that Shepard directed expenditures, including the construction of the extended patio adjacent to the 502 property, for the purpose of hosting wedding-related events.
- 52. For example, On April 19, 2023, Holguin communicated his confidence that the project would "be completed for the wedding reception," even if not for graduation. Ex. 19, at 2–3.

## As Shepard intended, the patio was completed before the wedding, and wedding-related events were held on the 502 patio.

- 53. Indeed, on May 12, 2023, the night before the wedding, the wedding guests enjoyed a reception on the newly finished patio.
- 54. On May 13, 2023, after holding the wedding ceremony and dinner in different locations on campus, the wedding party returned to the newly constructed patio to enjoy cake and dancing. *See* Ex. 18, Wedding Schedule.
- 55. The construction of an extended, landscaped patio, completed weeks, if not days, before his daughter's wedding, was not a coincidental outcome of collateral capital-expenditure decisions that Shepard took as WNMU president.

- 56. Rather, Shepard directed the construction of the extended patio adjacent to the 502 Property, in lieu of an ADA-compliant ramp, for the purpose of hosting events related to his daughter's wedding.
- 57. Upon information and belief, WNMU has yet to construct an ADA-compliant ramp for the 502 Property, as originally intended in phase two of the construction project.

## Count I: Violations of Section 10-16-3(A) of the Governmental Conduct Act

- 58. The Commission incorporates by reference the foregoing paragraphs of this complaint, as though fully set forth herein.
- 59. Section 10-16-3(A) of the Governmental Conduct Act requires that a public officer "shall treat the . . . public officer or employee's government position as a public trust," and prohibits a public officer from "us[ing] the powers and resources of public office . . . to obtain personal benefits or pursue private interests."
  - 60. During all relevant times, as WNMU president, Shepard was a public officer.
- 61. Shepard used the powers and resources of his office as WNMU president to, at a minimum, redirect a construction project from an ADA-compliant ramp for WNMU's 502 Property to, instead, an extended patio for the purpose of hosting events related to his daughter's wedding.
- 62. Shepard used the powers and resources of his public office to obtain personal benefits or pursue private interests, in violation of Section 10-16-3(A).

#### Count II: Violations of Section 10-16-3.1(C) of the Governmental Conduct Act

63. The Commission incorporates by reference the foregoing paragraphs of this complaint, as though fully set forth herein.

- 64. Subsection 10-16-3.1(C) of the Governmental Conduct Act states: "A public officer or employee is prohibited from . . . violating the officer's or employee's duty not to use property belonging to a state agency or a local government agency or allow its use for other than authorized purposes."
- 65. During all relevant times, Shepard was a public officer, and WNMU is a state agency under the Governmental Conduct Act.
- 66. Shepard breached his duty not to use WNMU property for unauthorized purposes by, at a minimum, expending university funds appropriated for instruction and faculty support to enlarge a patio to host his daughter's wedding.
- 67. No law, regulation, rule or policy of either the State of New Mexico, HED, or WNMU authorizes the expenditure of public funds to build a capital project to host a personal event.
- 68. Shepard used property belonging to WNMU for other than authorized purposes, in violation of Section 10-16-3.1(C).

#### **REQUEST FOR RELIEF**

WHEREFORE, the State Ethics Commission respectfully requests the Court to enter relief as follows:

- i. Civil penalties in the amount of two-hundred-fifty dollars (\$250) for each of Shepard's violations of the Governmental Conduct Act, not to exceed five-thousand dollars (\$5,000), pursuant to NMSA 1978, § 10-16-18(B);
- ii. Any other appropriate order under the Governmental Conduct Act, as authorized by NMSA 1978, § 10-16-18(B), requiring Shepard to pay restitution to WNMU

for costs associated with the construction of an extended patio instead of an ADA-compliant ramp for the 502 Property;

- iii. Assessment of costs under NMSA 1978, § 34-6-40.1 (1989); and
- iv. Such other relief as the Court deems just and proper.

Respectfully submitted,

/s/ Jeremy Farris

Jeremy Farris Connor G. Woods 800 Bradbury Dr. SE Suite 215 Albuquerque NM, 87106 (505) 827-7800 jeremy.farris@sec.nm.gov connor.woods@sec.nm.gov

Counsel for the State Ethics Commission

## JOSEPH M. MAESTAS, PE, CFE

STATE AUDITOR



RICKY A. BEJARANO, CPA, CGMA DEPUTY STATE AUDITOR

**EXHIBIT** 

1

## State of New Mexico Office of the State Auditor

#### **FOR IMMEDIATE RELEASE (11.19.24)**

#### Western New Mexico University Faces Financial Oversight Challenges

Santa Fe, NM -The Office of State Auditor, Special Investigations Division (SID) recently concluded its examination of allegations asserting that Western New Mexico University's engaged in the waste of public funds. Expenditures related to procurement and travel during the period of July 1, 2018, through June 30, 2023 ("the period"), including specific examples noted within the allegations, were examined. Several instances of wasteful spending and improper use of university funds were found during the investigation.

The OSA found that University management and Board failed to uphold their fiduciary responsibilities, by neglecting to adhere to the corresponding elements as established in the University's policies, procedures, and rules regarding travel, per diem, and procurement.

#### The OSA's examination included:

- \$214,261.91 worth of spending covering 402 instances of domestic and international travel and lodging for university staff and leadership found to be noncompliant with university policies and rules.
- \$149,264.08 worth of spending covering 91 instances of procurement and university credit cards (P-card by the University President including the procurement of high-end custom furnishings for the President's official residence which was also found to be non-compliant.
- Providing expense accounts and purchasing cards to a non-university employee.

These allegations were the focus of sensitive information provided by another state agency, discussed during university leadership testimony before State legislative bodies, publicized in media coverage, and included in constituent complaints filed with the OSA.

"Effective governance is crucial in setting the tone at the top, embracing accountability and transparency, and ensuring that all employees understand the importance of these controls and adhere to them diligently," said State Auditor Joseph Maestas. "Without strong and committed leadership to reinforce the internal control system, the university remains at significant risk for fraud, waste, and abuse."

State Auditor Joseph Maestas emphasized the importance of these measures: "Effective governance and robust internal controls are essential to prevent waste and abuse of public funds. WNMU's commitment to improving its financial oversight is a critical step in safeguarding taxpayer dollars and maintaining public trust."

Media Contact:

Dave Peña Director of Policy Office of the State Auditor Phone: 505-396-0829 Email: david.pena@osa.nm.gov

###30###



# State of New Mexico Office of the State Auditor

November 18, 2024

Western New Mexico University 1000 W. College Ave. Silver City, NM 88061

## Sent via Electronic Mail Only:

Dr. Mary E. Hotvedt, President, Board of Regents Western New Mexico University Email: maryhotvedt@aol.com

RE: Letter of Concern

Western New Mexico University Procurement and Travel Expenditures –

Waste of Public Resources

Dear President Hotvedt,

The Office of the State Auditor ("OSA") has conducted a fact-finding examination into several allegations asserting that Western New Mexico University ("WNMU" or "the University") engaged in the waste<sup>1</sup> of public funds through:

- excessive or extravagant domestic and international travel and lodging for the University staff, leadership, and governance,
- improper use of procurement and university credit cards (P-card), including the procuring of high-end custom furnishings for the University President's official residence; and,
- providing expense accounts and purchasing cards to a non-University employee.

These allegations had been publicly reported in media accounts, discussed during university leadership testimony before State legislative bodies, and included in constituent complaints submitted to the OSA. Related information was also provided to the OSA by State oversight agencies.

The OSA's examination was conducted by its Special Investigations Division (SID). SID examined the University's expenditures related to procurement and travel during the period of July 1, 2018, through June 30, 2023 ("the period"), including specific examples noted within the allegations. Our examination reviewed the University's travel and per diem processes and

.

<sup>&</sup>lt;sup>1</sup> As defined in the Audit Rule Section 2.2.2.7W NMAC, "[w]aste includes, but is not limited to, the act of using or expending resources carelessly, extravagantly, or to no purpose. Importantly, waste can include activities that do not include abuse. Rather waste relates primarily to mismanagement, inappropriate actions, and inadequate oversight. Waste does not necessarily involve fraud or illegal acts. However, waste may be an indication of internal control weakness, non-compliance, fraud, or illegal acts."

Western New Mexico University November 18, 2024 Page 2

expenditures during the period and tested them for compliance with established internal controls designed to aid the University in complying with laws, regulations, and university policies, promoting accountability, and preventing fraud. Internal controls, when properly designed and implemented, help improve operational efficiency, ensure budgets are adhered to, policies are followed, and ensure proper governance.

Our examination of the travel and procurement expenditures found a concerning lack of compliance with established university policies during the period. (*See* Enclosure) Noncompliance with the provisions of university policy negatively impacts the effectiveness of any comprehensive and rigorous review and approval process the University's management and governing body might exercise over expenditures of public funds by the University for travel requests, travel reimbursements, and purchase card usage.

Our examination found that the travel requests and travel reimbursements provided by WNMU for the University President and members of the Board of Regents during the period, were consistently noncompliant with university policies. They were found to be lacking required documentation, were incomplete or erroneous, were prepared, signed, and submitted by someone other than the designated traveler, or exceeded approved reimbursement amounts, among other noncompliance. Our examination of the use of the University's credit card as part of the University President's and Board of Regents' travel during the period noted several transactions where disallowed items such as meals, alcohol, and hotel room service, were purchased. Further, our examination of travel documentation in instances of university staff and faculty travel identified similar noncompliance with university policies, as noted herein.

Our examination found that the use of a university credit card to purchase high-end custom furniture by the University President, was contrary to university policies regarding use of credit cards to purchase tangible goods of \$1500 or more, and the purchase of furniture with a value of \$1000 or higher requiring a purchase order or requisition. Further, it was found that exception to, or the deviation from university policy to allow these purchases, had not been approved by the Board of Regents.

The misuse of the P-card by the University's President identified as part of our examination, was contrary to both established university policy and the contractual agreement laid out in the President's employment contract with the University wherein contract language specifies he would, "...at all times faithfully, industriously, and with the best use of his experience, ability and talent, perform all of the duties required pursuant to the terms of this Employment Agreement and the University's official policies, and assigned by the Board...". Additionally, the University's leadership appears to be in violation of its own Code of Conduct, which in part states, "...employees of the University shall maintain the highest standards of business ethics in transactions with the University, the State, Federal, and local governments, and with the public...".

Western New Mexico University November 18, 2024 Page 3

There is an appearance of management overreach and a lack of a strong "tone at the top" at the University. Without the proper example being set by the University's management and Board, which is fundamental to an effective internal control system, any disincentives for university employees to engage in inappropriate or extravagant travel spending, are limited or removed. Further, University management and Board failed to uphold their fiduciary responsibilities, by neglecting to adhere to the corresponding elements as established in the University's policies, procedures, and rules regarding travel, per diem, and procurement.

The governing body's lack of proper oversight and management's non-compliance with policies and procedures, resulted in the waste of public funds and resources entrusted to the university. According to the Board of Regents Manual, "...management and control of the University are vested in the Regents...". Further, "...all decisions and actions of the President must be in accordance with general policies approved by the Board of Regents and are subject to the right of the Board to intervene...".

The OSA is encouraged that since these concerns were first publicly revealed, WNMU's governing body and management have taken proactive steps to strengthen the University's internal control structure as well as engage in an external forensic special audit to further review these and related issues.

Complacency or indifference to oversight not only exposes the University's governing body and leadership to the threat of further waste, but it also opens the door for potential fraudulent acts to occur, each of which negatively impacts the university and its finances.

The OSA recommends that the University incorporate, if not having already done so, an internal review of cost disparities, cost control measures, and adequate documentation into its travel approval, travel reimbursement, and use of P-card processes, like those requirements necessary for any other expenditure of public funds for the purchase of goods or services. This will help address and limit any future potential waste of public funds by WNMU.

Finally, without strong and committed leadership to reinforce the internal control system, the university remains at significant risk for fraud, waste, and abuse. Effective governance is crucial in setting the tone at the top, embracing accountability and transparency, and ensuring that all employees understand the importance of these controls and adhere to them diligently. Without this, even the best policies and procedures may fail to prevent waste of public funds.

\_

<sup>&</sup>lt;sup>2</sup> As defined in the Government Audit Standards for Internal Control in the Federal Government Green Book, Section 1.03, "The oversight body and management lead by an example that demonstrates the organization's values, philosophy, and operating style. The oversight body and management set the tone at the top and throughout the organization by their example, which is fundamental to an effective internal control system." Section 1.05, "Tone at the top can be either a driver...or a barrier to internal control. Without a strong tone at the top to support an internal control system, the entity's risk identification may be incomplete, risk responses may be inappropriate, control activities may not be appropriately designed or implemented, information and communication may falter, and results of monitoring may not be understood or acted upon to remediate deficiencies."

Western New Mexico University November 18, 2024 Page 4

Sincerely,

Joseph M. Maestas, PE, CFE New Mexico State Auditor

cc: Dr. Lyndon Haviland, Vice President, WNMU Board of Regents (lyndon@sent.com)

Mr. Trent Jones, Student Regent, Secretary/Treasurer, WNMU Board of Regents (tjones2@wnmu.edu)

Dr. Daniel H. Lopez, Member, WNMU Board of Regents (dhdaniel801@gmail.com

Mr. Dalva (Dal) Moellenberg, J.D., Member, WNMU Board of Regents (DLM@gknet.com)

Dr. Joseph Shepard, President, WNMU (Joseph.Shepard@wnmu.edu)

Kelly Riddle, Vice President of Business Affairs, WNMU (Kelley.Riddle@wnmu.edu)

Julia Morales, Vice President of Compliance and Communications, WNMU (Julie.Morales@wnmu.edu)

Stephanie M. Rodriguez, Secretary, New Mexico Higher Education Department (Stephanie.Rodriguez@hed.nm.gov)

Peter Kovnat, General Counsel, New Mexico Higher Education Department (Peter.Kovnat@hed.nm.gov)

Gerald Hoehne, Chief of Staff, New Mexico Higher Education Department (Gerald.Hoehne@hed.nm.gov)

Charles Sallee, Director, Legislative Finance Committee, (Charles.Sallee@nmlegis.gov)

Daniel Schlegel, Chief of Staff, Office of the Governor (Daniel.Schlegel@state.nm.us)

Holly Agajanian, Chief General Counsel, Office of the Governor (Holly.Agajanian@exec.nm.gov)

Jeremy Farris, DPhil, J.D., Executive Director, NM State Ethics Commission (Jeremy.Farris@sec.nm.gov)

Ricky A. Bejarano, CPA, CGMA, Deputy State Auditor, OSA, (Ricky.Bejarano@osa.nm.gov)

Shawn Beck, CFE, Special Investigations Director, OSA (Shawn.Beck@osa.nm.gov)

Enclosure: WNMU Noncompliance File #: NMOSA-2024-12-04-128

Western New Mexico University November 18, 2024 Page 5

#### WNMU Noncompliance

## **TRAVEL**

As part of our examination, the OSA requested and analyzed all supporting documentation maintained by the university related to the university President's and the members of the University's Board of Regents ("Regents"), domestic and international travel during the period. WNMU provided the OSA with documentation for a total of 138 instances of travel by the university President equaling an expenditure of \$140,610.75, and documentation for a total of 264 instances of travel by the Regents equaling an expenditure of \$73,651.16, during the period. Examples of the university President's and Regent's travel found to be noncompliant with university policies and rules include the following observations:

- Travel was undertaken by the President *without* the proper travel request submission and subsequent oversight pre-approval by governance.
- Travel was undertaken by Regents *without* travel requests or submitted untimely and without justification for good cause.
- Travel requests for the President were either *not submitted* by the President for governance review/approval in a timely manner prior to travelling or were submitted *after* the travel began.
- Travel was undertaken by Regents utilizing *incomplete* and/or *unauthorized/unapproved* travel requests and travel vouchers.
- Travel vouchers for the President's travel were not submitted in a timely manner and were often submitted weeks or months *after* the travel ended.
- Travel undertaken by Regents where purchase orders were dated *after* travel dates and missing purchasing office approval.
- Travel reimbursements requested by the President or Regents and subsequently paid by the university, either *exceeded* the total amounts reflected in the respective purchase orders or *were not listed* on the purchase order.
- Travel undertaken by the President was *missing* required documentation for mileage and/or conference registrations.
- *Incomplete* or *incorrectly calculated* travel vouchers or vouchers *missing* documentation submitted by Regents for travel.
- Regent travel vouchers having *differing* travel dates than their associated travel requests and instances of hotel cancellations resulting in loss of refunds, justified without good cause.
- Travel requests *not* completed and submitted by appropriate requestor (university President) but delegated to another university employee.
- Travel undertaken by the university President, and paid for by the university, appearing to be *unrelated to official university business*. These included trips related to other non-educational organizations which the President is affiliated, such as the Finca Vigia Foundation, dedicated to saving author Ernest Hemingway's Cuban legacy, and for conferences and events where his spouse was a guest speaker such as the Simmons Leadership Conference, established for women's leadership and business.

Western New Mexico University November 18, 2024 Page 6

- International travel taken by the university President and/or Regents *lacking any documentation* articulating the business need, purpose, justification, or authority for the travel.
- *Travel upgrades* for seating and amenities on international and domestic travel taken by the university President and/or Regents *lacking any documentation* articulating the business need or purpose justification or authority for the upgrades.
- Lodging upgrades and meal expenditures on international and domestic travel taken by the university President and/or Regents *lacking any documentation* articulating the business need or purpose justification or authority for the upgrades.

The OSA also included as part of its examination, a complaint to review travel documentation for university staff and faculty attending out-of-state programs at the Ritz Carlton Leadership Center in Rancho Mirage, California. According to our review, the university spent a total of \$25,578.26 for university staff to travel to, and attend in person, "A Culture of Excellence-Building Success from Within", a program designed to share The Ritz-Carlton's, "best practices on how to activate and sustain a culture where valued and empowered employees own the customer experience", and "Brand Differentiating Service-Delivering an Elevated Experience", where attendees "learn(d) how our (The Ritz-Carlton) time-tested methodologies foster a culture of personalized service and genuine care".

SID noted as part of their examination, this travel expenditure could have been reduced or eliminated, as both programs were also available virtually from the vendor, at a potentially lower price point than the on-site cost, and without the need for out-of-state travel.

Examples of university staff and faculty travel which were found to be noncompliant with university policies and rules include the following observations:

- Travel vouchers were either *not properly approved* or *did not demonstrate* the proper approvals.
- Travel vouchers were either *missing* or *were not provided* by the university.
- Travel requests and travel vouchers were not submitted in a timely manner after travel had ended.
- Travel undertaken where required mileage documentation was *missing*.
- Travel undertaken where documentation of conference registrations was *missing*.

#### **PROCUREMENT**

Based on the concerns previously noted, the OSA also examined procurement and use of purchase cards (P-card) by the university President and Regents during the period. The OSA requested all documentation related to specific high end furniture purchases as well as reviewing related P-card purchases made during the above noted instances of travel made by the President. WNMU provided the OSA with documentation for a total of 91 instances of P-card use by the university President equaling a total expenditure of \$149,264.08, during that time. Examples of university procurement and use of purchase cards which were found to be noncompliant university policies and rules include the following observations:

• The procurement of high-end customized furniture for the university President's official residence was in contradiction of established university policies regarding use of credit cards to purchase tangible goods of \$1500 or more, and the purchase of furniture with a

Western New Mexico University November 18, 2024 Page 7

value of \$1000 or higher requiring a purchase order or requisition. The furniture was purchased utilizing a P-card issued to the President, and at least one purchase, totaling over \$17,000, was verbally approved by the Chief Procurement Officer on the same day of the purchase, without a required purchase order or requisition in place as required by university policy. It was noted that any exception to, or the deviation from university policy to allow these purchases, had not been approved by the Board of Regents. Further, it was noted that two additional purchases were made from the same vendor for additional furniture the month following the initial purchase again without a required purchase order or requisition in place. The total \$24,740 combined purchase cost for the furniture exceeded the University's small purchase \$20,000 threshold requiring three identical written quotes from three different vendors. The structuring of related purchases in this manner, gives rise to the appearance these purchases were conducted separately to not require the University President to obtain three written quotes for the furniture as required by university policy. Such structuring would further be in violation of the Procurement Code, §13-1-28 through §13-1-199 NMSA 1978.

- Several instances where P-card transactions included the purchase of alcohol, food or room service during the university President's travel. The university's P-card agreement disallows the purchase of these items, as such purchases are paid for using public monies. However, it was noted in our examination that the university sought and was subsequently reimbursed for the disallowed purchases with private funds by the university's Foundation. By allowing these transactions to occur in this manner, the University appears to have affirmatively disregarded its policy and allowed the initial use of public university funds rather than private foundation funds for the purchase of goods or services unallowed per the P-card agreement.
- A P-card was issued to, and used by, the President's spouse who is a non-employee of the university. The University's purchasing card holder agreement applies to university employees, requires approval of their supervisor, and any violation of the agreement references sanctions which can only be enforced on university employees.



EXHIBIT 2

Deposit Date 08/14/19

\* DIRECT DEPOSIT ADVICE \* NOT A CHECK \* DO NOT CASH \*

\*\*\*\*\*1,108.00

DEPOSIT IN THE ACCOUNT OF:

Dr. Joseph Shepard PO Box 1694 Silver City NM 88062

# VOID - NON-NEGOTIABLE DIRECT DEPOSIT ADVICE

Approved \_\_\_\_\_ Treasurer of Board of Regents

Western New Mexico University - General Account

PO NUMBER	INVOI NUMBER	CE DATE	GROSS AMOUNT	DISCOUNT	ADDITIONAL CHARGES	NET AMOUNT
0074879						
0074879	JS07051419 JS07232419	07/25/19	404.00	.00	.00	404.0
0074739	JS07232419 JS07141719	08/07/19 08/07/19	387.50 316.50	.00	.00	387.5
	3307141717	08/07/19	316.30	.00	.00	316.5
DEA NUI	POSIT MBER	DEPOSIT DATE	TOTAL GROSS	TOTAL DISCOUNT	TOTAL ADDL CHARGES	DEPOSIT AMOUNT
!00	13240	08/14/19	1,108.00	.00	.00	1,108.00

Home

Worklist

Workflow Status Search Workflow Alexts

User Profile

My Processes
User Information
Change Password

Worklist

MRM Approval

Top
© 1999-2015 Ellucian Company L.P. and its affiliates.

Company L.P. and its affiliates
Hicle Menu Logoff Help

Employee Travel Vou	cher			
		Travel Information	2.24	
Date:	Thu Jul 25 17:44:26	MDT 2019	V.S.	
Name:	Joseph Shepard		1	
W-Number:	W00168981			
TR#:	TR_JS0705142019	A S		
Address:	PO Box 1694 Silver Ci	ty, NM 88062		
PO#:	P0074879		100	
Account Numbers:	11000-1010-72401 - 1	International Mileage-131		
	11000-1010-72402 - 1	International Meals and Lo	odging-131	
	11000-1010131		3.5	
Purpose of Travel:	Zambia as part of MOL	,	21/	
Depart From	Date / Time	Arrive At	Data / Fine	
Albuquerque, NM	07/05/2019 1:00pm	T	Date / Time	Means of Conveyanc
ABQ Sunport	07/05/2019 1:00pm	ABQ Sunport	07/05/2019 1:15pm	Personal Vehicle
AH Houston, TX	07/05/2019 7:55pm	IAH Houston, TX Dubai DXB	07/05/2019 5:06pm	Airplane
Oubai DXB	07/07/2019 9:25am		07/06/2019 7:45pm	Airplane
usaka	07/07/2019 9:25am	LUN Lusaka	07/07/2019 2:35pm	Airplane
usaka LUN	07/11/2019 7:00am	Lusaka	07/11/2019 6:30am	Rented Vehicle
		Kasama	07/11/2019 8:30am	Charter Airplane
	07/11/2019 8:35am	Kasama	07/12/2019 12:30pm	Rented Vehicle
	07/12/2019 1:00pm	Lusaka	07/12/2019 2:30pm	Charter Airplane
	07/12/2019 2:45pm	Lusaka	07/13/2019 5:30am	Rented Vehicle
	07/13/2019 6:00am	Livingstone	07/13/2019 7:30am	Charter Airplane
	07/13/2019 6:30pm	Lusaka	07/13/2019 7:30pm	Airplane '
JN Lusaka	07/13/2019 9:25pm	DXB Dubai	07/14/2019 6:30am	Airplane
		Claims		
Additional	Claims to Per Diem and	Primary Transportation:	DBX on 7/14 at 9:35 an pm by airplane. IAH on 7/14 at 5:10 pm 6:00 pm by taxi. Hobby on 7/14 at 7:35 p 7/14 at 10:30 pm by air Breakfast for 5 days at \$ p-card). Complimentary Hotel for Dubai.	to Hobby on 7/14 at om to ABQ Sunport on plane End. 20 per day = \$100 (on

(Name here signifies agreement to the above statement)

Reason For Denial: ail # Days @ Additional Hours IS to App ved ×i Other Total Total 404.00 **Expense Classification** Notes: Top © 1999-2015 Elluc 404.00 ed by: **Total Reimbursement** 

Signature: Joseph Shepard/mrm

htttp:///workflow.wnmu.internal:7777//wmmu/horne/newLaunch.do?workIttemPK=3622623

8614//2019

## WESTERN NEW MEXICO UNIVERSITY

## **Purchasing Department**

MAILING ADDRESS:

PO BOX 680

SILVER CITY, NEW MEXICO 88062

Voice: (575) 538-6553

Fax: (575) 538-6394

E-mail: purchasing@wnmu.edu

PURCHASE ORDER

Number:

P0074879 - 1 Change

Purchase order expires on 06/30/2020

Please show this number on all packages and documents related

to this order

Date: 07/18/19

Vendor: W00168981

Shepard, Joseph PO Box 680

Silver City NM 88062

Ship To:

Joseph Shepard 1000 W College Ave Old Student Mem Silver City NM 88061

Requisition #:

**INVOICES MUST BE ITEMIZED** SHOWING QUANTITY, UNIT PRICE AND TOTAL.

Email Invoice: invoices@wnmu.edu

Address all correspondence to the Purchasing Department NM TAX EXEMPTION #01-508041-002

## NO C.O.D ORDERS OR FREIGHT COLLECT ORDERS WILL BE ACCEPTED. ONLY SHIP QUANTITIES LISTED UNLESS APPROVED BY PURCHASING DEPARTMENT.

Item	Item Description	Units	Unit Price	Extended Price
1	Mileage JS0705152019 Travel expenses to Lusaka, Zambia July 05-15, 2019	EA		236.00
2	Per Diem	EA		510.00
OB: F	OB Destination TERMS: Net 30 Days		DISCOUNT:	.0
OVERI	NING LAW: State of New Mexico		ADDL. CHARGES:	0.0

.00 BUYER: Fatima Jimenez TOTAL TAXES: .00 Director of Materials and Resource Management: Change Management TOTAL: 746.00

11000-1010-72401-131 Board of Regents 11000-1010-72402-131

Board of Regents

\$.00



ACCOUNTS PAYABLE COPY

ACCT DATA

ACCT DATA

#### **Fatima Jimenez**

From:

Mary Rae McDonald

Sent:

Thursday, August 1, 2019 10:02 AM

To:

Fatima Jimenez

Cc:

Victoria Chavez; Kimberly Moon

Subject:

FW: Travel Voucher Received

## Good Morning Fatima,

After a telephone conversation with the Kim, I am requesting to have P0074879 (associated travel voucher below) -org changed. We want all the Zambia travel in 1030 until another org is identified for the Zambia charges.

Please complete change order for P0074879 in order to have accounting correct when Victoria runs travel voucher (below).

With appreciation,

#### Mary-Rae McDonald

**Executive Administrative Assistant** Office of the President

#### WESTERN NEW MEXICO UNIVERSITY

m P.O. Box 680 | Silver City, NM 88062 p 1000 W. College Ave Silver City, NM 88062 t 575.538.6239 | f 575.538.6364 MaryRae.McDonald@wnmu.edu | wnmu.edu

From: workflow < workflow@wnmu.edu> Sent: Thursday, July 25, 2019 5:46 PM

To: Joseph Shepard < Joseph. Shepard@wnmu.edu>

Cc: Mary Rae McDonald <MaryRae.McDonald@wnmu.edu>

Subject: Travel Voucher Received

## WNMU WORKFLOW SYSTEM

#### Greetings Joseph Shepard

Your travel voucher for the following has been received by the WorkFlow system.

When this request is processed, you will either receive a completed or denial email.

## **Employee Travel Voucher**

Travel Information

Date:

Thu Jul 25 17:44:26 MDT 2019

## WESTERN NEW MEXICO UNIVERSITY

## **Purchasing Department**

MAILING ADDRESS:

**PO BOX 680** 

SILVER CITY, NEW MEXICO 88062

Voice: (575) 538-6553

Fax: (575) 538-6394

E-mail: purchasing@wnmu.edu

**PURCHASE ORDER** 

Number:

P0074879

Purchase order expires on 06/30/2020

Please show this number on all packages and documents related to this order

Units

Date: 07/18/19

Vendor: W00168981

Item

Item Description

Shepard, Joseph PO Box 680

Silver City NM 88062

Ship To:

Joseph Shepard

1000 W College Ave Old Student Mem

Silver City NM 88061

Requisition #:

INVOICES MUST BE ITEMIZED SHOWING QUANTITY, UNIT PRICE AND TOTAL.

Email Invoice: invoices@wnmu.edu

Address all correspondence to the Purchasing Department NM TAX EXEMPTION #01-508041-002

Unit Price

Extended Price

## NO C.O.D ORDERS OR FREIGHT COLLECT ORDERS WILL BE ACCEPTED. ONLY SHIP QUANTITIES LISTED UNLESS APPROVED BY PURCHASING DEPARTMENT.

		MESON IN A PROPERTY AND A SECOND		Extended 111cc
1	Mileage JS0705152019 Travel expenses to Lusaka, Zambia July 05-15, 2019	EA		236.00
2	Per Diem	EA		510.00
			×	
		1		
FOB: FO	OB Destination TERMS: Net 30 Days		DISCOUN	Γ: .00
GOVERN	NING LAW: State of New Mexico		ADDL. CHARGES	
BUYER	Fatima Jimenez		TOTAL TAXES	
Director	of Materials and Resource Management: Cinny Brace		TOTAL	.00
	W 100 M 100			746.00

11000-1010-72401-131 President's Office

11000-1010-72402-131 President's Office

\$236.00 \$510.00



ACCOUNTS PAYABLE COPY

ACCT DATA

ACCT DATA

Home

Worklist

Workflow Status Search Workflow Alerts

User Profile

User Information Change Password

M 236°° 72401 PD 510°° 72402

Worklist

## MRM Approval



Hide Menu DLogoff PHelp

Mary Rae McDonald (botellom@wnmu.edu) has filled out the following request for you. Please approve or deny this request

		Travel Information		
Date	: Wed Jul 03 09:25:16	MDT 2019		
Name	: Joseph Shepard			
W-Number	: W00168981			
W2-Address	PO Box 1694 Silver Ci	ty, NM 88062		
TR#	: TR_JS0705142019		THE REAL PROPERTY OF THE PERSON OF THE PERSO	
Title	President			
Purpose of Travel	Zambia as part of MOI	J	100 to the speed of	
Additional Passengers				
Comments	Late Justification - my workflow	personal mistake, I had	thought this was already s	ubmitted. No record in
Depart From	Date / Time	Arrive At	Date / Time	Means of Conveyance
Silver City, NM	07/05/2019	Albuquerque, NM	07/05/2019	Personal Vehicle
Albuquerque, NM	07/05/2019	Houston, TX	07/05/2019	Airplane
Houston, TX	07/05/2019	Lusaka, Zambia	07/07/2019	Airplane
usaka, Zambia	07/13/2019	Houston, TX	07/14/2019	Airplane
louston, TX	07/14/2019	Albuquerque, NM	07/14/2019	Airplane
		Account Information		
Account:	11000-1010-72401 - International Mileage-131		Reimbursement Method:	@Reimbursement
Account:	11000-1010-72402 - International Meals and Lodging-131		Limitation Option:	None
Account:	11000-1010131		Total Cost Not to Exceed:	-
		Expense Items		
Hotel	Airfare	Registration	Other	Total Trip cost
Pro-Card \$ 1000	Pro-Card \$ 7500	Not Applicable \$	Not Applicable \$	8500.00
ivate Automobile - Pers rtifying that there is an itomobile used:	sons who use private aut n insurance policy in forc	omobiles on Western Ne e which provides at least	w Mexico University busine the following minimum co	ssmust sign below verage for the
\$50,000 for injury or	njury or death to one pe death to 2 of more perso			
\$10,000 for property	Jamage			

Reason For Denial:

\* Do You Approve This Request?

Approved

O Denied

Complete | Save & Close Cancel

Top

© 1999-2015 Ellucian Company L.P. and its affiliates.





EXHIBIT 3

Deposit Date 07/07/21

\* DIRECT DEPOSIT ADVICE \* NOT A CHECK \* DO NOT CASH \*

\*\*\*\*\*459.00

DEPOSIT IN THE ACCOUNT OF:

Dr. Joseph Shepard PO Box 1694 Silver City NM 88062 VOID - NON-NEGOTIABLE DIRECT DEPOSIT ADVICE,

Approved \_\_

Treasurer of Board of Regents

Western New Mexico University - General Account INVOICE PO NUMBER GROSS ADDITIONAL DISCOUNT NUMBER DATE AMOUNT CHARGES **AMOUNT** P0077318 JS0613232021 06/30/21 459.00 .00 459.00 DEPOSIT DEPOSIT TOTAL TOTAL TOTAL ADDL DEPOSIT NUMBER GROSS DISCOUNT DATE CHARGES AMOUNT 10015227 07/07/21 459.00 .00 .00 459.00

## WESTERN NEW MEXICO UNIVERSITY Purchasing Department

MAILING ADDRESS:

PO BOX 680

SILVER CITY, NEW MEXICO 88062

Voice: (575) 538-6553

Fax: (575) 538-6394

E-mail: invoices@wnmu.edu

**PURCHASE ORDER** 

Number:

P0077318

Purchase order expires on 06/30/2021

Please show this number on all packages and documents related

to this order

Date: 05/06/21

Vendor: W00168981

Shepard, Joseph PO Box 680

Silver City NM 88062

Ship To:

Joseph Shepard 1000 W College Ave Old Student Mem Silver City NM 88061

2/2

Requisition #:

INVOICES MUST BE ITEMIZED SHOWING QUANTITY, UNIT PRICE AND TOTAL.

Email Invoice: invoice@wnmu.edu

Address all correspondence to the Purchasing Department NM TAX EXEMPTION #01-508041-002

NO C.O.D ORDERS OR FREIGHT COLLECT ORDERS WILL BE ACCEPTED.
ONLY SHIP QUANTITIES LISTED UNLESS APPROVED BY PURCHASING DEPARTMENT.

Item	Item Description			Units	Unit Price	Extended Price
1	Mileage TR# JS0613232021 Travel Expense to Athens June 13-23, 2021	Greece		EA		236.00
2	Per Diem			EA		561.00
	-d.~		Close line	4 to 12		
NQ)	J 506 13 2320201	6130121	4590C	DO1831	90	
	DB Destination		Net 30 Days		DISCOUNT	T: .00
COVEDA	IDIC LAW CA-A- CNI- NA					

FOB: FOB Destination

TERMS: Net 30 Days

DISCOUNT:

GOVERNING LA W: State of New Mexico

BUYER: Amy Baca

Director of Materials and Resource Management: Cliniq Annual TOTAL:

11000-1070-72201-124 International Student Services

11000-1070-72202-124 International Student Services \$236.00

\$561.00



ACC

ACCOUNTS PAYABLE COPY

.00

.00

797.00

ACCT DATA

ACCT DATA

Worklie

Workflow Status Search Workflow Alerts

User Profile

My Processes
User Information
Change Password

#### Worklist

#### **MRM Approval**

Hide Menu \*\*DLogoff \*\*\* Help

Mary Rae McDonald (botellom@wnmu.edu) had filled out the following travel voucher.

\*

Employee Travel Vou	<u>icher</u>					
<u>Travel Information</u>						
Date:	Tue Jul 06 13:25:57 M	DT 2021				
Name:	Joseph Shepard	oseph Shepard				
W-Number:	W00168981			,		
TR#:	TR JS061307172021					
Address:	500 West College Aven	ue Silver City, NM 88061				
<u>PO#:</u>	0077318					
Account Numbers:	11000-1070-72401 - Ir	nternational Mileage-124-				
	11000-1070-72402 - Ir	ternational Meals and Lo	<u>dging-124-</u>			
-	11000-1010131-					
Purpose of Travel:	University of Oviedo Le	adership and Athens Stud	dy Abroad School			
Depart From	Date / Time	Arrive At	Date / Time	Means of Conveyance		
ABQ Sunport	06/14/2021 12:25pm	Dallas/Ft Worth	06/14/2021 3:15pm	Airplane		
Dallas/Ft Worth	06/14/2021 4:50pm	Madrid, Spain	06/15/2021 9:10am	Airplane		
Madrid, Spain	06/16/2021 10:00am	Oviedo, Spain	06/16/2021 3:00pm	Airplane		
Oviedo, Spain	06/19/2021 10:00am	Madrid, Spain	06/19/2021 3:00pm	Airplane		
Chicago OHare. IL	06/20/2021 9:00am	Athens, Greece	06/20/2021 2:00pm	Airplane		
N/A	07/17/2021 12:00pm	N/A	07/17/2021 12:00pm	Pending Return		
N/A	N/A	N/A	N/A	N/A		
N/A	N/A	N/A	N/A	N/A		
N/A	N/A	N/A	N/A	N/A		
N/A	N/A	N/A	N/A	N/A		
N/A	N/A	N/A	N/A	N/A		
V/A	N/A	N/A	N/A	N/A		
	****	Claims				
Additional Claims to Per Diem and Primary Transportation:  Additional Claims to Per Diem and Primary Transportation:  As part of fiscal year closure, submitting this initial voucher to close FY21 charges and when President Shepard returns, our office will submit return trip details (those University related).						
hereby certify that the information stated above is correct and complete, that all transportation expenses and per diem eriods incurred while not on University business are so indicated and that no part of the same has been paid.						
Signature:						

Reason For Denial:

* Do You Approve This Request?		
© <u>Approved</u>	- O <u>Denied</u>	
	-	
	Complete Save & Close Cancel	

Attachments

Attach File

hence

Starked Starketon Factor Share Stark Land April

Lar Frotile

The property of the second sec

Markey markey



#### MRM Approval



Mary Rae McDonald (botellom@wnmu.edu) has filled out the following request for you. Please approve or deny this request below.

DCIOW.					
Employee Travel Red	guest				
		Travel Information			
Date	Tue May 04 08:35:28 N	1DT 2021			
Name	Joseph Shepard				
W-Number	W00168981				
W2-Address	500 West College Aven	ue Silver City, NM 88061			
TR#	TR JS061307172021				
<u>Title:</u>	President				
Purpose of Travel:	Purpose of Travel: University of Oviedo Leadership and Athens Study Abroad School				
Additional Passengers:	First Lady Valerie Plame	2			
Comments: Official University Business ends 6/23. 6/24-7/15 Personal travel. 7/16 resumes official university return.					
Depart From	Date / Time	Arrive At	Date / Time	Means of Conveyance	
Silver City, NM	06/13/2021	Albuquerque, NM	06/13/2021	Personal Vehicle	
Albuquerque, NM	06/14/2021	Dallas/Ft. Worth, TX	06/14/2021	Airplane	
Dallas/Ft. Worth, TX	06/14/2021	Madrid, Spain	06/15/2021	Airplane	
Athens, Greece	07/16/2021	Chicago OHare. IL	Airplane		
Chicago OHare. IL	07/16/2021	Albuquerque, NM 07/16/2021		Airplane	
Albuquerque, NM	07/17/2021	Silver City, NM	07/17/2021	Personal Vehicle	
		Account Information			
Account:	11000-1070-72401 - International Mileage- 124-	,	Reimbursement Method:	@Reimbursement	
Account:	11000-1070-72402 - International Meals and Lodging-124-		Limitation Option:	None	
Account:	11000-1010131-	. 1	otal Cost Not to Exceed:	n/a	
		<u>Expense Items</u>			
Hotel	<u> Airfare</u>	Registration	<u>Other</u>	Total Trip cost	
Pro-Card \$ 3250.00	Pro-Card \$ 3368.65	Not Applicable	Not Applicable	6618.65	
Private Automobile - Persons who use private automobiles on Western New Mexico University businessmust sign below certifying that there is an insurance policy in force which provides at least the following minimum coverage for the automobile used:					
) \$25,000 for personal injury or death to one person 2) \$50,000 for injury or death to 2 of more persons in one accident 3) \$10,000 for property damage					
Signature:	Joseph Shepard/mrm	(Name here signifies agr	eement to the above state	ement)	

Reason For Denial:

* Do You Approve This Request?		
Approved	O <u>Denied</u>	
-	-	

Complete Save & Close Cancel





EXHIBIT 4

Deposit Date 02/08/23

\* DIRECT DEPOSIT ADVICE \* NOT A CHECK \* DO NOT CASH \*

\*\*\*\*\*\*198.00

DEPOSIT IN THE ACCOUNT OF:

Dr. Joseph Shepard PO Box 1694 Silver City NM 88062

# VOID - NON-NEGOTIABLE DIRECT DEPOSIT ADVICE

Approved

Treasurer of Board of Regents

Western New Mexico University - General Account INVOICE PO NUMBER GROSS ADDITIONAL DISCOUNT NUMBER DATE **AMOUNT** CHARGES AMOUNT P0080448 JS0125282023 02/03/23 198.00 .00 .00 198.00 DEPOSIT TOTAL TOTAL DEPOSIT TOTAL ADDL DEPOSIT NUMBER DISCOUNT DATE CHARGES **AMOUNT** 10017396 02/08/23 198.00 .00 .00 198.00

## WESTERN NEW MEXICO UNIVERSITY

## **Purchasing Department**

PO BOX 680 MAILING ADDRESS:

SILVER CITY, NEW MEXICO 88062

Voice: (575) 538-6553

Shepard, Joseph

Silver City NM 88061

500 West College Avenue

Vendor: W00168981

Fax: (575) 538-6394

E-mail: invoices@wnmu.edu

**INVOICES MUST BE ITEMIZED** 

SHOWING QUANTITY, UNIT PRICE AND TOTAL.

Email Invoice: invoice@wnmu.edu

**PURCHASE ORDER** 

Number:

P0080448

Purchase order expires on 06/30/2023

Please show this number on all packages and documents related

to this order

Date: 01/10/23

Joseph Shepard 1000 W College Ave Old Student Mem Silver City NM 88061

Requisition #:

Ship To:

Address all correspondence to the Purchasing Department

NM TAX EXEMPTION #01-508041-002

## NO C.O.D ORDERS OR FREIGHT COLLECT ORDERS WILL BE ACCEPTED. ONLY SHIP QUANTITIES LISTED UNLESS APPROVED BY PURCHASING DEPARTMENT.

Item	Item Description	Units	Unit Price	Extended Price
1	Per Diem TR# JS0125282023 Travel expenses to Miami, FL January 25-28, 2023	EA		153.00
	JS0125282023 2/3/23 1980		791555	
	<u>TSO125282033</u> 2/3/23 1980 OB Destination TERMS: Net 30 Days	Vy	DISCOUN	Г: 20
-	NING LAW: State of New Mexico		ADDL. CHARGES	.00
BUYER	: Fatima Jimenez		TOTAL TAXE	
Director	r of Materials and Resource Management: Anny Brace		TOTAL	
11000-1	1010-72202-131 \$153.00			

President's Office



**PURCHASING COPY** 

ACCT DATA

ACCT DATA



RECEIVED

JAN 9 2023

## **EMPLOYEE TRAVEL REQUEST**

Date form is COMPLETED:	January 6, 2023		<b>#</b>	TR#: JS	01252	823			<b>H</b> ( T	his number must app	ear on your travel	ouch
Name of Person Traveling:	Joseph Shepard			Title: Pr	esiden	ıt						
WNMU ID#: W W0016898	1	Purpose	of Travel: Fi	nca Vigia	Foun	dation	Board 1	Meeting		5	50448	
Departure From:	Date:		Arrival At	:		D	ate:		Means	of Conveyan	ce	
Santa Fe, NM	01/25/2023	Miam	, FL			01/25	5/2023	Persona	Vehicle/	Airplane		
Miami, FL	01/28/2023	Santa	Fe, NM			01/28	3/2023	Airplane				
	W. 194							Select M	eans of C	Conveyance		
							201	Select M	eans of C	Conveyance		
			w Nobel					Select M	eans of C	Conveyance		
								Select M	eans of C	onveyance		
метно	D OF REIMBURSEN	MENT:						LIMITAT	ION OPT	IONS:		
Per Diem:	Notes:	Notes				Total not to exceed \$:						
Mileage:				Tra	nsport	ation/l	Mileage O	nly:		7)		
Meeting Allocation: \$95.00				No	Reimb	urseme	ent Reque	sted:		]		-
Please indicate how expenses for this dotel: Pro-Card Rental			ther Pro Card or Airfare: Pro-Ca		Order		boxes belo	ow. If no ch		ly, select Not A	pplicable.	
ACCOUNT NUMBER TO BE CHARG	GED: Fund:	11000	Organiza	tion: 10	010		Account	722	01	Program:	131	
	Fund:	11000	Organiza	tion.	010		Account			Program:	131	
	Fund:		Organiza				Account		-	Program:	131	
	I hereby certif	fy that th	e information	a stated	hove	ic tru	o and a	mulata				
Signature (PersonTraveling):	/100 0.		)000 m		M		ic and co	ompiete.		January 6, 2	022	
Approved (Account Manager):	. ~	100	Post	201	100	200	d					
Approved (Vice President or A	<u> </u>	Joy	Jan 12	nob	00	3	mu	<u> </u>		January 6, 2 January 6, 2	And the second	
DO NOT WRITE IN THIS SECTION/ MRM OFFICE USE ONLY					T A		Account #		Amount #		_	
Problem-returned to:							7	2201			*	
ncomplete Form (See highlighted areas	s):						77	2207	7_	153	5-	
nsufficient Funds:										100		
Violation of Policy:												-
Other:						E	stimated (	Cost:				$\dashv$
Date Received by MRM Office:												
						I M	IRM Appi	roval:				

#### TRAVEL VOUCHER

## FOR EMPLOYEE USE ONLY

Joseph Shepard

Name:

Date:

02/03/2023

TR#

Miami, FL

Trip to:

JS0125282023 Above number must be given

Address: <b>P008044</b>		Purpo	Purpose: Finca Vigia Foundation Meeting					
Departure From	Date	Time	Arrival At	Date	Time	Means of Conveyance		
ver City, NM	01/25/2023	11:00 AM	Grant Cty Airport	01/25/2023	11:30 AM	Personal Vehicle		
ant Cty Airport	01/25/2023	12:00 PM	Phoenix Airport	01/25/2023	1:12 PM	Airplane		
oenix, AZ	01/25/2023	3:15 PM	Miami, FL	01/25/2023	9:24 PM	Airplane		
ami, FL	01/27/2023	7:22 PM	ABQ Sunport	01/27/2023	11:38 PM	Airplane		
Q Sunport	01/28/2023	10:45 AM	Silver City, NM	01/28/2023	11:45 AM	Airplane		
ant Cty Airport	01/28/2023	12:00 PM	Silver City, NM	01/28/2023	12:30 PM	Personal Vehicle		
		Please	staple receipts and transportation	ticket stubs to this voucher		*******		
	CI	aims in Add	ition to Per Diem a	nd Primary Trans	portation.			
o Mileage reimb	ursement - Pe	r Diem onlv	. Airfare, hotel acco	mmodations an	d car rental (uti	lized in Miami) on p-ca		
<b>.</b>			· /·····arc/ ···otci acco	minodations an	a car remai (ati	nzed in Miann, on p-ca		
			CERTIFICAT	ION				
by certify that the infor				***************************************				
Il transportation expensersity business are so inc				on Dhep	and more	1/24/2023		
			1	Signature		Date		
Accoun	t Number to be	Charged: 110	00-1010-72102-131					
Accoun	t Manager Appr	oval:	99999988666666	***************************************				
VP App		MALL	Pag Had	200010				
VI APP	iovai.   G	Trucky	, have predi	JUMMOX.				
		Q	DO NOT WRITE IN 1					
Transpo	ortation:		Accounts Payable will compute the		Diem			
il , and a					Days@\$ 5100	\$ 15300		
				11:00 Am-	10 12:300	20-		
S to				13.5 ad		- 4500		
to			•	Other:				
(i								
tal Transportation:				Total Per Diem		\$ 19800		
	LASSIFICATION			Total Per Diem:				
year		19	800					
- CPECT	dee							
				Total Reimburse	ment:	\$ 19800		
						0 1		
	- 01	1			Dat	re: <u>2-333</u>		
DITED: More	a abus	yle-			Che	eck No		

### Lodging Accommodations as part of P0080448 for President Shepard

Sheraton Albuquerque Airport Hotel 2910 Yale Blvd S.E. Albuquerque, NM 87106 United States

Tel: 505-843-7000 Fax: 505-843-6307



Joseph Shepard Page Number : 1 Invoice Nbr : 1000113418

Guest Number : 998306

Folio ID : A

Arrive Date : 27-JAN-23 23:54
Depart Date : 28-JAN-23 11:00

No. Of Guest : 1
Room Number : 1023
Marriott Bonvoy Number : 9375

Information Invoice

Tax ID : Sheraton ABO A ABOAH JAN-28-2023 03:30 9999

Date	Reference	Description	Charges (USD)	Credits (USD)
27-JAN-23	RT1023	Room Chrg - Govt./Military	121.00	
27-JAN-23	RT1023	Room Tax	6.05	
27-JAN-23	RT1023	State Tax	9.38	
27-JAN-23	RT1023	County Tax	1.21	
27-JAN-23	RT1023	Tourism Improvement Tax	2.42	
JAN-28-202	3 VI	Visa		-140.06
		** Total	140.06	-140.06
		*** Balance	0.00	



Rental Agreement # 462231742 Invoice # 40066838190

#### Renter Information

#### Renter Name

JOSEPH SHEPARD

#### Renter Address

SILVER CITY, NM 88061

USA

#### Contract

WESTERN NEW MEXICIO STATE

UNIV

#### **Rental Credits**

1 credit has been awarded for this rental

#### **Vehicle Information**

#### **4DR ALL-WHEEL DRIVE**

License #: AL91HK State/Province: FL Unit #: 8DXDNY Vehicle #: PU971272

#### Vehicle Class Driven

Compact SUV AWD 4 door/Automatic/

Air

#### Vehicle Class Charged

Midsize 2/4 door/Automatic/Air

#### Odometer Mileage/Kilometers

Starting: 1,282 Ending: 1,633

Total: 351

Fuel

Starting: Full

Ending: 2.0

#### Thank you for renting with National Car Rental

We appreciate your business!

#### Trip Information

#### **Pickup**

Wednesday, January 25, 39:34 PM

#### MIAMI INTL ARPT (MIA) \*

3900 NW 25TH ST MIAMI, FL 33142

USA

#### Return

🗂 Friday, January 27, 2023 🕚 12:06 PM

MIAMI INTL ARPT (MIA) >> 3900 NW 25TH ST

MIAMI, FL 33142

USA

#### **Renter Charges**

Rental Rate	Time & Distance 2 Day at \$67.00 / Day	\$134.00
Add-Ons	Discount (5.00%)	(\$6.70)
	Refueling Charge (\$5.43 / Gallon)	\$54.27
Taxes and Fees	FI Waste Tire/battery Fee .02/day (\$0.02 /	
	Day)	\$0.04
	Concession Recoupment Fee 11.11	
	Pct (11.11%)	\$14.26
	Sc Rec - FI Surchg Recov 2.00/day (\$2.00 /	
	Day)	\$4.00
	Sales Tax (7.00%)	\$10.98
	Rental Car Facility Charge 5.10/day (\$5.10 /	
	Day)	\$10.20
	VIf Rec .50/day (\$0.50 / Day)	\$1.00
Total		\$222.05
Subject to audit)		
Amount charged o	n January 27, 2023 to VISA (5278)	(\$167.78)
Amount charged on January 27, 2023 to VISA (5278)		(\$54.27)
Amount Due		\$0.00

Sheraton Albuquerque Airport Hotel 2910 Yale Blvd S.E. Albuquerque, NM 87106 United States

Tel: 505-843-7000 Fax: 505-843-6307



Joseph Shepard

Page Number

2

Invoice Nbr

: 1000113418

Guest Number Folio ID 998306

Arrive Date

27-JAN-23

23:54

Depart Date

28-JAN-23

11:00

No. Of Guest

1

Room Number

1023

Marriott Bonvoy Number:

9375

For your convenience, we have prepared this zero-balance folio indicating a \$0 balance on your account. Please be advised that any charges not reflected on this folio will be charged to the credit card on file with the hotel. While this folio reflects a \$0 balance, your credit card may not be charged until after your departure. You are ultimately responsible for paying all of your folio charges in full.

Signature			

## Thank you for renting with National Car Rental

This email was automatically generated from an unattended mailbox, so please do not reply to this e-mail.

If you have any questions about your rental, please view our Frequently

Asked Questions or send us a secured message by visiting our Support Center

#### Airfare as part of P0080448 Foundation Board Meeting

From:

Dr. Joe Shepard < Joe@outdoorshep.com>

Sent:

Monday, January 09, 2023 1:10 PM

To:

Mary Rae McDonald

Subject:

Fwd: Your trip confirmation (PHX - MIA)

#### Please be cautious

This email was sent from outside of WNMU

Sent from my iPhone

Begin forwarded message:

From: American Airlines <no-reply@info.email.aa.com>

Date: January 9, 2023 at 9:13:42 AM MST

To: "Dr. Joe Shepard" <Joe@outdoorshep.com>
Subject: Your trip confirmation (PHX - MIA)



Issued: January 9, 2023

## Your trip confirmation and receipt

We charged \$437.80 to your card ending in 5278 for your ticket purchase.

You can check in via the American app 24 hours before your flight and get your mobile boarding pass.

#### **Record Locator: AHHOOY**

#### Wednesday, January 25, 2023

PHX Phoenix

Phoenix 3:15 PM

MIA

Miami

o 9:24 PM

AA 2054

Seat: **13A, 13B** 

Class: Economy (Q)

Meals: Food for purchase

Manage your trip

Earn up to \$200 Back Plus 40,000 bonus miles. Terms Apply. Learn more



## Your purchase

#### Joseph Shepard - AAdvantage\* #: 50K1U58

New ticket (0012362229398)

\$218.90

[\$189.77 + Taxes & carrier-imposed fees \$29.13]

Valerie Plame - AAdvantage® #: 24B6F08

New ticket (0012362229399)

\$218.90

[\$189.77 + Taxes & carrier-imposed fees \$29.13]

Total cost (all passengers)	\$437.80
Your payment	
Visa (ending 5278)	\$437.80
Total paid	\$437.80
Bag information	
Checked Bag (Airport)	Checked Bag (Online*)
1 <sup>st</sup> bag No charge 2 <sup>nd</sup> bag No charge	1 <sup>st</sup> No bagcharge

Maximum dimensions: 62 inches or 158 centimeters calculated as (length + width + height)

2<sup>nd</sup> No bagcharge

Maximum weight: 50 pounds or 23 kilograms

Bag fees apply at each Check-in location. Additional allowances and/or discounts may apply. Bag and optional fees

If your flight is operated by a partner airline, see the other airline's website for carry-on and checked bag policies.

\*Online payment available beginning 24 hours (and up to 4 hours) before departure.

#### Carry-on bags

1st carry-on Includes purse, briefcase, laptop bag, or similar item that must fit under the seat in front of you.

**2**<sup>nd</sup> **carry-on** Maximum dimensions not to exceed: 22" long x 14" wide x 9" tall (56 x 35 x 23 cm).









Book a hotel »

Book a car »

Buy trip insurance »

AAVacations »





Additional Services are subject to credit card approval at time of ticketing. Additional Services may appear on multiple accompanied documents as a matter of reference.

If you have purchased a NON-REFUNDABLE fare, the itinerary must be canceled before the ticketed departure time of the first unused coupon or the ticket has NO VALUE. If the fare allows changes, a fee may be assessed for changes and restrictions may apply.

You have up to 24 hours from the time of ticket purchase to receive a full refund if you booked at least 2 days before departure. You must log in on aa.com or Contact Reservations to cancel. Once cancelled, your refund will be processed automatically. Refunds.

Some American Airlines check-in counters do not accept cash as a form of payment. For more information, visit our Airport Information page.

The policy for traveling with Emotional Support and Service animals has changed. Visit Traveling with Service Animals for more information.



Some everyday products, like e-cigarettes and aerosol spray starch, can be dangerous when transported on the aircraft in carry-on and/or checked baggage. Changes in temperature or pressure can cause some items to leak, generate toxic fumes or start a fire. Carriage of prohibited items may result in fines or in certain cases imprisonment. Please ensure there are no forbidden hazardous materials in your baggage like:

Some Lithium batteries (e.g. spares in checked baggage, batteries over a certain size), Explosives / Fireworks, Strike anywhere matches/ Lighter fluid, Compressed gases / Aerosols Oxygen bottles/ Liquid oxygen, Flammable liquids, Pesticides/ Poison, Corrosive material.

There are special exceptions for small quantities (up to 70 ounces total) of medicinal and toilet articles carried in your luggage, spare lithium batteries for most consumer electronic devices in carry-on baggage, and certain smoking materials carried on your person.

Certain items are required to be carried with you onboard the aircraft. For example, spare lithium batteries for portable electronic devices, cigarette lighters and e-cigarettes must be removed from checked or gate-checked baggage and carried onboard the aircraft. However, e-cigarettes may not be used on-board the aircraft.

Traveling with medical oxygen, liquid oxygen, mobility aids and other assistive devices may require airline pre-approval or be restricted from carriage entirely. Passengers requiring these items should contact the airline operator for information on use of such devices.

To change your reservation, please call 1-800-433-7300 and refer to your record locator.

#### NOTICE OF INCORPORATED TERMS OF CONTRACT

Air Transportation, whether it is domestic or international (including domestic portions of international journeys), is subject to the individual terms of the transporting air carriers, which are herein incorporated by reference and made part of the contract of carriage. Other carriers on which you may be ticketed may have different conditions of carriage. International air transportation, including the carrier's liability, may also be governed by applicable tariffs on file with the U.S. and other governments and by the Warsaw Convention, as amended, or by the Montreal Convention. Incorporated terms may include, but are not restricted to: 1. Rules and limits on liability for personal injury or death, 2. Rules and limits on liability for baggage, including fragile or perishable goods, and availability of excess valuation charges, 3. Claim restrictions, including time periods in which passengers must file a claim or bring an action against the air carrier, 4. Rights on the air carrier to change terms of the contract, 5. Rules on reconfirmation of reservations, check-in times and refusal to carry, 6. Rights of the air carrier and limits on liability for delay or failure to perform service, including schedule changes, substitution of alternate air carriers or aircraft and rerouting.

You can obtain additional information on items 1 through 6 above at any U.S. location where the transporting air carrier's tickets are sold. You have the right to inspect the full text of each transporting air carrier's terms at its airport and city ticket offices. You also have the right, upon request, to receive (free of charge) the full text of the applicable terms incorporated by reference from each of the transporting air carriers. Information on ordering the full text of each air carrier's terms is available at any U.S. location where the air carrier's tickets are sold or you can click on the Conditions of Carriage link below.

Air transportation on American Airlines and the American Eagle carriers® is subject to American's conditions of carriage.

For more on Canada passenger protection regulations visit aa.com/CanadaPassengers.

Please do not reply to this email address as it is not monitored. This email was sent to JOE@OUTDOORSHEP.COM

NOTICE: This email and any information, files or attachments are for the exclusive and confidential use of the intended recipient. This message contains confidential and proprietary information of American Airlines (such as customer and business data) that may not be read, searched, distributed or otherwise used by anyone other than the intended recipient. If you are not an intended recipient, do not read, distribute, or take action in reliance upon this message. Do you think you received this email by mistake? If so, please forward this email to us with an explanation. For all other questions about bookings or upcoming trips, visit our contact page. Contact American >

oneworld is a registered trademark of oneworld Alliance, LLC.

#### Airfare as part of P0080448 Foundation Board Meeting

From:

Dr. Joe Shepard <Joe@outdoorshep.com>

Sent:

Monday, January 09, 2023 1:10 PM

To:

Mary Rae McDonald

Subject:

Fwd: Your trip confirmation (MIA - ABQ)

#### Please be cautious

This email was sent from outside of WNMU

Sent from my iPhone

Begin forwarded message:

From: American Airlines <no-reply@info.email.aa.com>

Date: January 9, 2023 at 9:31:53 AM MST
To: "Dr. Joe Shepard" <Joe@outdoorshep.com>
Subject: Your trip confirmation (MIA - ABQ)



Issued: January 9, 2023

## Your trip confirmation and receipt

We charged \$474.40 to your card ending in 5278 for your ticket purchase.

You can check in via the American app 24 hours before your flight and get your mobile boarding pass.

#### **Record Locator: AKUEUL**

#### Friday, January 27, 2023

<u>→</u> MIA

Miami 7:22 PM AA 2524

**DFW** 

Dallas/Fort Worth

o 9:45 PM

Seat: 14A, 14B

Class: Economy (S)

Meals: Refreshment

**DFW** 

Dallas/Fort Worth

10:45 PM

AA 2564

ABQ

Albuquerque

o 11:38 PM

Seat: **9A, 9C** 

Class: Economy (S)

Meals:

Manage your trip

Earn up to \$200 Back Plus 40,000 bonus miles. Terms Apply. Learn more



## Your purchase

Joseph Shepard - AAdvantage® #: 50K1U58  New ticket (0012362234515)  [\$198.14 + Taxes & carrier-imposed fees \$39.06]	\$237.20
Valerie Plame - AAdvantage* #: 24B6F08  New ticket (0012362234516)  [\$198.14 + Taxes & carrier-imposed fees \$39.06]	\$237.20
Total cost (all passengers)	\$474.40
Your payment	
Visa (ending 5278)	\$474.40
Total paid	\$474.40
Bag information	
Checked Bag (Airport)	Checked Bag (Online*)
1 <sup>st</sup> bag No charge 2 <sup>nd</sup> bag No charge	1 <sup>st</sup> No bagcharge 2 <sup>nd</sup> No bagcharge

Maximum dimensions: 62 inches or 158 centimeters calculated as (length + width + height)

Maximum weight: 50 pounds or 23 kilograms

Bag fees apply at each Check-in location. Additional allowances and/or discounts may apply. Bag and optional fees

If your flight is operated by a partner airline, see the other airline's website for carry-on and checked bag policies.

\*Online payment available beginning 24 hours (and up to 4 hours) before departure.

#### Carry-on bags

1st carry-on

Includes purse, briefcase, laptop bag, or similar item that must fit under the seat in front of you.

2<sup>nd</sup> carry-on

Maximum dimensions not to exceed: 22" long x 14" wide x 9" tall ( $56 \times 35 \times 23$  cm).







Book a car »



Buy trip insurance »



AAVacations »









Additional Services are subject to credit card approval at time of ticketing. Additional Services may appear on multiple accompanied documents as a matter of reference.

If you have purchased a NON-REFUNDABLE fare, the itinerary must be canceled before the ticketed departure time of the first unused coupon or the ticket has NO VALUE. If the fare allows changes, a fee may be assessed for changes and restrictions may apply.

You have up to 24 hours from the time of ticket purchase to receive a full refund if you booked at least 2 days before departure. You must log in on aa.com or Contact Reservations to cancel. Once cancelled, your refund will be processed automatically.Refunds.

Some American Airlines check-in counters do not accept cash as a form of payment. For more information, visit our Airport Information page.

The policy for traveling with Emotional Support and Service animals has changed. Visit Traveling with Service Animals for more information.



Some everyday products, like e-cigarettes and aerosol spray starch, can be dangerous when transported on the aircraft in carry-on and/or checked baggage. Changes in temperature or pressure can cause some items to leak, generate toxic fumes or start a fire. Carriage of prohibited items may result in fines or in certain cases imprisonment. Please ensure there are no forbidden hazardous materials in your baggage like:

Some Lithium batteries (e.g. spares in checked baggage, batteries over a certain size), Explosives / Fireworks, Strike anywhere matches/ Lighter fluid, Compressed gases / Aerosols Oxygen bottles/ Liquid oxygen, Flammable liquids, Pesticides/ Poison, Corrosive material.

There are special exceptions for small quantities (up to 70 ounces total) of medicinal and toilet articles carried in your luggage, spare lithium batteries for most consumer electronic devices in carry-on baggage, and certain smoking materials carried on your person.

Certain items are required to be carried with you onboard the aircraft. For example, spare lithium batteries for portable electronic devices, cigarette lighters and e-cigarettes must be removed from checked or gate-checked baggage and carried onboard the aircraft. However, e-cigarettes may not be used on-board the aircraft.

Traveling with medical oxygen, liquid oxygen, mobility aids and other assistive devices may require airline pre-approval or be restricted from carriage entirely. Passengers requiring these items should contact the airline operator for information on use of such devices.

To change your reservation, please call 1-800-433-7300 and refer to your record locator.

#### NOTICE OF INCORPORATED TERMS OF CONTRACT

Air Transportation, whether it is domestic or international (including domestic portions of international journeys), is subject to the individual terms of the transporting air carriers, which are herein incorporated by reference and made part of the contract of carriage. Other carriers on which you may

be ticketed may have different conditions of carriage. International air transportation, including the carrier's liability, may also be governed by applicable tariffs on file with the U.S. and other governments and by the Warsaw Convention, as amended, or by the Montreal Convention. Incorporated terms may include, but are not restricted to: 1. Rules and limits on liability for personal injury or death, 2. Rules and limits on liability for baggage, including fragile or perishable goods, and availability of excess valuation charges, 3. Claim restrictions, including time periods in which passengers must file a claim or bring an action against the air carrier, 4. Rights on the air carrier to change terms of the contract, 5. Rules on reconfirmation of reservations, check-in times and refusal to carry, 6. Rights of the air carrier and limits on liability for delay or failure to perform service, including schedule changes, substitution of alternate air carriers or aircraft and rerouting.

You can obtain additional information on items 1 through 6 above at any U.S. location where the transporting air carrier's tickets are sold. You have the right to inspect the full text of each transporting air carrier's terms at its airport and city ticket offices. You also have the right, upon request, to receive (free of charge) the full text of the applicable terms incorporated by reference from each of the transporting air carriers. Information on ordering the full text of each air carrier's terms is available at any U.S. location where the air carrier's tickets are sold or you can click on the Conditions of Carriage link below.

Air transportation on American Airlines and the American Eagle carriers® is subject to American's conditions of carriage.

For more on Canada passenger protection regulations visit aa.com/CanadaPassengers.

Please do not reply to this email address as it is not monitored. This email was sent to JOE@OUTDOORSHEP.COM

NOTICE: This email and any information, files or attachments are for the exclusive and confidential use of the intended recipient. This message contains confidential and proprietary information of American Airlines (such as customer and business data) that may not be read, searched, distributed or otherwise used by anyone other than the intended recipient. If you are not an intended recipient, do not read, distribute, or take action in reliance upon this message. Do you think you received this email by mistake? If so, please forward this email to us with an explanation.

For all other questions about bookings or upcoming trips, visit our contact page. Contact American >

oneworld is a registered trademark of oneworld Alliance, LLC.

## Hotel Accommodation part of P0080448 for President Shepard



50 SW 12TH ST MIAMI, FL 33130

United States of America

TELEPHONE 305-377-9400 • FAX 305-377-9420

Reservations

www.hilton.com or 1 800 HILTONS

SHEPARD, JOSEPH

PO BOX 1694

SILVER CITY NM 88062

UNITED STATES OF AMERICA

Room No:

924/KXTO

Arrival Date:

1/25/2023 9:58:00 PM

Departure Date:

1/27/2023 1:23:00 PM

Adult/Child:

1/0

Cashier ID:

afraguio1

Room Rate:

307.12

AL:

HH#

919531845 GOLD

VAT#

Folio No/Che

537952 A

Confirmation Number: 97301154

HAMPTON INN & SUITES MIAMI / BRICKELL - DWTN 1/27/2023 1:23:00 PM

DATE	REF NO	DESCRIPTION	CHARGES
1/25/2023	2188455	INTERNET ACCESS	\$4.95
1/25/2023	2188756	GUEST ROOM	\$307.12
1/25/2023	2188756	RM - SALES TAX	\$21.50
1/25/2023	2188756	RM - LOCAL TAX	\$18.43
1/26/2023	2189013	INTERNET ACCESS	\$4.95
1/26/2023	2189312	GUEST ROOM	\$307.12
1/26/2023	2189312	RM - SALES TAX	\$21.50
1/26/2023	2189312	RM - LOCAL TAX	\$18.43
1/27/2023	2189471	VS *5278	(\$704.00)

\*\*BALANCE\*\*

\$0.00

Hilton Honors(R) stays are posted within 72 hours of checkout. To check your earnings or book your next stay at more than 6,500+ hotels and resorts in 119 countries, please visit Honors.com

CREDIT CARD DETAIL

APPR CODE
CARD NUMBER
TRANSACTION ID

060867 VS \*5278 2189471 MERCHANT ID EXP DATE

8020930759 07/23

TRANS TYPE

Sale

#### Hotel Accommodation part of P0080448 for President Shepard



HAMPTON INN & SUITES MIAMI / BRICKELL - DWTN

50 SW 12TH ST MIAMI, FL 33130

United States of America

TELEPHONE 305-377-9400 • FAX 305-377-9420

Reservations

www.hilton.com or 1 800 HILTONS

SHEPARD, JOSEPH

Room No:

924/KXTO

PO BOX 1694

Arrival Date: Departure Date: 1/25/2023 9:58:00 PM

Adult/Child:

1/27/2023 1:23:00 PM 1/0

SILVER CITY NM 88062

UNITED STATES OF AMERICA

Cashier ID:

afraguio1

Room Rate:

307.12

AL:

HH#

919531845 GOLD

VAT# Folio No/Che

537952 A

Confirmation Number: 97301154

HAMPTON INN & SUITES MIAMI / BRICKELL - DWTN 1/27/2023 1:23:00 PM

DATE	REF NO	DESCRIPTION	CHARGES
1/25/2023	2188455	INTERNET ACCESS	\$4.95
1/25/2023	2188756	GUEST ROOM	\$307.12
1/25/2023	2188756	RM - SALES TAX	\$21.50
1/25/2023	2188756	RM - LOCAL TAX	\$18.43
1/26/2023	2189013	INTERNET ACCESS	\$4.95
1/26/2023	2189312	GUEST ROOM	\$307.12
1/26/2023	2189312	RM - SALES TAX	\$21.50
1/26/2023	2189312	RM - LOCAL TAX	\$18.43
1/27/2023	2189471	VS *5278	(\$704.00)

\*\*BALANCE\*\*

\$0.00

Hilton Honors(R) stays are posted within 72 hours of checkout. To check your earnings or book your next stay at more than 6,500+ hotels and resorts in 119 countries, please visit Honors.com

CREDIT CARD DETAIL

APPR CODE

060867

MERCHANT ID

8020930759

CARD NUMBER TRANSACTION ID VS \*5278 2189471

EXP DATE TRANS TYPE 07/23 Sale

#### Car Rental as part of P0080448 for President Shepard



Rental Agreement # 462231742 Invoice # 40066838190

#### Renter Information

**Renter Name** 

JOSEPH SHEPARD

**Renter Address** 

SILVER CITY, NM 88061

USA

Contract

WESTERN NEW MEXICIO STATE

UNIV

**Rental Credits** 

1 credit has been awarded for this

rental

#### **Vehicle Information**

**4DR ALL-WHEEL DRIVE** 

License #: AL91HK State/Province: FL Unit #: 8DXDNY Vehicle #: PU971272

Vehicle Class Driven

Compact SUV AWD 4 door/Automatic/

Air

Vehicle Class Charged

Midsize 2/4 door/Automatic/Air

Odometer Mileage/Kilometers

Starting: 1,282 Er

Ending: 1,633

Total: 351

Fuel

Starting: Full

Ending: 2.0

Thank you for renting with National Car Rental

We appreciate your business!

#### Trip Information

#### **Pickup**

Wednesday, January 25, 9:34 PM

0.011

MIAMI INTL ARPT (MIA)

3900 NW 25TH ST MIAMI, FL 33142 USA

#### Return

Friday, January 27, 2023 12:06 PM

MIAMI INTL ARPT (MIA) \*>
3900 NW 25TH ST

MIAMI, FL 33142 USA

#### **Renter Charges**

Rental Rate	Time & Distance 2 Day at \$67.00 / Day	\$134.00
Add-Ons	Discount (5.00%)	(\$6.70)
	Refueling Charge (\$5.43 / Gallon)	\$54.27
Taxes and Fees	FI Waste Tire/battery Fee .02/day (\$0.02 /	
	Day)	\$0.04
	Concession Recoupment Fee 11.11	
	Pct (11.11%)	\$14.26
	Sc Rec - FI Surchg Recov 2.00/day (\$2.00 /	
	Day)	\$4.00
	Sales Tax (7.00%)	\$10.98
	Rental Car Facility Charge 5.10/day (\$5.10 /	
	Day)	\$10.20
	VIf Rec .50/day (\$0.50 / Day)	\$1.00
Total	\$222.05	
(Subject to audit)		
Amount charged on January 27, 2023 to VISA (5278)		(\$167.78)
Amount charged on January 27, 2023 to VISA (5278)		(\$54.27)
Amount Due		\$0.00

90181540 INVOICE SERET & SONS **EXHIBIT** Salesman 5 Bill To RUGS & TEXTILES • FINE FURNISHINGS ARCHITECTURAL ELEMENTS 224 Galisteo St, Santa Fe, NM 87501 SERET AND SONS INC Phone: 505.988.9151 Fax: 505.982.3027 224, GALISTEO STREET Shopping@SeretAndSons.com SANTA FE, NM 87501 (505) 988-9151 SALE Store: 0001 Term: 10 MID: 1949 REF#: 000001 Batch #: 475 RRN: 0161170035 06/09/20 11:59 rans ID: 300161647473493 APPR CODE: 088279 VISA \*\*\*\*\*\*\*\*\*\*4367 **AMOUNT** \$17,650.0 **APPROVED** VISA CREDIT AID: A000000031010 TVR: 00 00 04 80 00 TSI: F8 00 THANK YOU CUSTOMER COPY 1. Side table Tax IS/NTTC to be Drom All sales final . Returns accepted for exchange only. All items must be paid in full prior to departure to final destination. TERMS AND CONDITIONS OF THIS SALE ARE SPECIFIED ON THE REVERSE SIDE OF THIS INVOICE.

CI

No warranty whatsoever is given by Seret & Sons with respect to any item sold. All merchandise is sold "AS IS" and Seret & Sons makes no warranties of any kind, express or implied, and DISCLAIMS ALL WARRANTIES, INCLUDING WARRANTIES OF MERCHANTABILITY and FITNESS FOR A PARTICULAR PURPOSE.

50181978 50181977

Tol & Valerie 9

INVOICE

Bill To

SERET & SONS

RUGS & TEXTILES • FINE FURNISHINGS ARCHITECTURAL ELEMENTS

224 Galisteo St. Santa Fe. NM 87501 Blome: 505.988.9151 Fax: 505.982.3027 Shopping/a SeretAndSons.com Date 7/14/20 esman H/W/00

Ship To

\_

3 Cushions W/She chenille
6 Pillows W/She chenille
1 Custom seat uphylsteredberch
W/Sik Suzami
Cize: 5'. 2 pillows.

1 Umdmade rug from Afghenisten

440- NC

4x6

NTTC to be provided

All sales final • Returns accepted for exchange only.

All items must be paid in full prior to departure to final destination.

TERMS AND CONDITIONS OF THIS SALE ARE SPECIFIED ON THE REVERSE SIDE OF THIS INVOICE.

SERET AND SONS INC 224 GALISTEO STREET SANTA FE, NM 87501 (505) 988-9151

#### SALE

MID: 1949 Store: 0001 Term: 1039
REF#: 00000001
Batch #: 550 RRN: 019616200518
07/14/20 10:22:30
Trans ID: 5801965895C4537
APPR CODE: 083316
VISA Chip

AMOUNT \$2,000.00

APPROVED

VISA CREDIT AID: A0000000031010 TVR: 00 00 04 80 00 TSI: F8 00 SERET AND SONS INC 224 GALISTEO STREET SANTA FE, NM 87501 (505) 988-9151

#### SALE

AMOUNT

\$840.00 NC

APPROVED

VISA CREDIT AID: A0000000031010 TVR: 00 00 04 80 00 TSt F8 00

THANK YOU

From:

Julie Morales

Sent:

Thursday, July 30, 2020 1:11 PM

To:

Mary Rae McDonald

Subject:

Re: Approval Request: 7/18 B of A Dr. Shepard

Approved, if needed.

Thank you Julie

JULIA MORALES
Chief of Staff



m PO Box 680 | Silver City, NM 88062 p 1000 W. College Ave | Silver City, NM 88061 t 575.538.6743 | f 575.538.6364 e Julia.Morales@wnmu.edu | wnmu.edu

#### Transforming the Future Together

Confidentiality Notice: This e-mail, including all attachments, is for the sole use of the intended recipient(s) and may contain confidential and privileged information. Any unauthorized review, use, disclosure or distribution is prohibited unless specifically provided under the New Mexico Inspection of Public Records Act. If you are not the intended recipient, please contact the sender and destroy all copies of this message.

From: Mary Rae McDonald < MaryRae. McDonald@wnmu.edu>

Sent: Thursday, July 30, 2020 9:41 AM

To: Julie Morales < Julie. Morales@wnmu.edu>
Subject: Approval Request: 7/18 B of A Dr. Shepard

Good Morning Julie,

Attached for review and approval is Dr. Shepard's 7/18 B of A statement (Kelley has signed for account).

Respectfully,

Mary-Rae McDonald

Executive Administrative Assistant Office of the President

WESTERN NEW MEXICO UNIVERSITY

m P.O. Box 680 | Silver City, NM 88062 p 1000 W. College Ave| Silver City, NM 88062 t 575.538.6239 | f 575.538.6364 MaryRae.McDonald@wnmu.edu | wnmu.edu

Jos & Valeries Plan ARCHITECTURAL ELEMENTS

Franklartist officer sugs. # 21946. 8×10. Khoten # 2641. 3x11

-250- N00009407

DN APOCOVAL \$ 25508, 53x 20 Number 2012.

93014-4006-93110-930

Tax ID NTTC mpile.

All sales final . Returns accepted for exchange only. All items must be paid in full prior to departure to final destination.

TERMS AND CONDITIONS OF THIS SALE ARE SPECIFIED ON THE REVERSE SIDE OF THIS INVOICE.

No warranty whatsoever is given by Seret & Sons with respect to any item sold. All merchandise is sold "AS IS" and Seret & Sons makes no warranties of any kind, express or implied, and DISCLAIMS ALL WARRANTIES, INCLUDING WARRANTIES OF MERCHANTABILITY and FITNESS FOR A PARTICULAR PURPOSE.

SERET AND SONS INC 224 GAUSTEO STREET SANTA FE, NM 87501 (505) 988-9151

#### SALE

MID: 1949 Store: 0001 Term: 1039 REF#: 00000001 Batch #: 571 RRN: 020916600257 07/27/20 Trans ID: 380209585568215 APPR CODE: 061073 VISA 4367 Chip

**THUOMA** 

\$4,250.00

APPROVED

VISA CREDIT AID: A0000000031010 TVR: 00 00 04 80 00 TSt F8 00

THANK YOU

CUSTOMER COPY

90198596

INVOICE

Bill To

SERET & SONS

Toseph Shephand Rechitectural ELEMENTS
224 Galiston 9: 5: Shopping@SeretAndSons.com

Ship To

3 Indian old teck thins with curvings. @\$ 1000 each.

Shelves

NU000 9403 9404

93014-400le-73110-930

SERET AND SONS INC 224 GALISTEO STREET SANTA FE, NM 87501 (505) 988-9151

#### SALE

MID: 1949

Store: 0001 Term: 1039

REF#: 00000001

Batch #: 674

RRN: 208818408932 12:11:33

03/29/225 Trans ID: 382088654938782

APPR CODE: 061051

\*\*\*\*\*\*\*\*\*5278

**AMOUNT** 

\$3,000.00

**APPROVED** 

VISA CREDIT AID: A0000000031010 TVR: 00 00 04 80 00 TSI: F8 00

THANK YOU

CUSTOMER COPY

All sales final . Returns accepted for exchange only.

All items must be paid in full prior to departure to final destination.

TERMS AND CONDITIONS OF THIS SALE ARE SPECIFIED ON THE REVERSE SIDE OF THIS INVOICE.

No warranty whatsoever is given by Seret & Sons with respect to any item sold. All merchandise is sold "AS IS" and Seret & Sons makes no warranties of any kind, express or implied, and DISCLAIMS ALL WARRANTIES, INCLUDING WARRANTIES OF MERCHANTABILITY and FITNESS FOR A PARTICULAR PURPOSE.

## EXHIBIT 6

From: Sheb Mirando <sheb@lloyd-architects.com>

Sent: Tuesday, June 16, 2020 7:00:44 AM

To: Joseph Shepard <Joseph.Shepard@wnmu.edu>
Cc: Wayne Lloyd <wlloyd@lloyd-architects.com>
Subject: 1929 WNMU/ 502 College Ave SD Set

#### Please be cautious

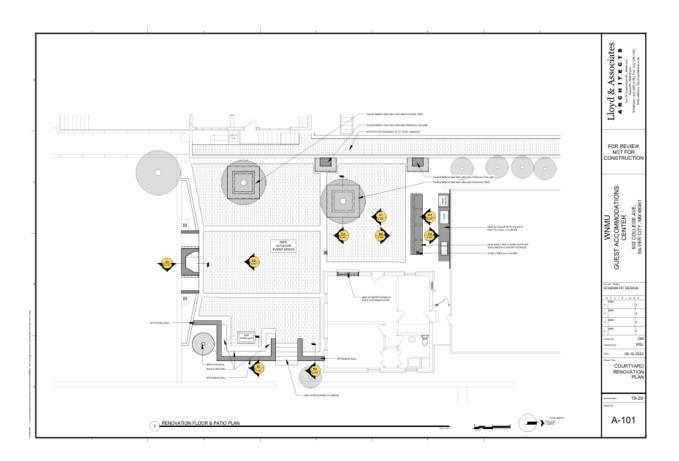
This email was sent from outside of WNMU

Hello Joe,

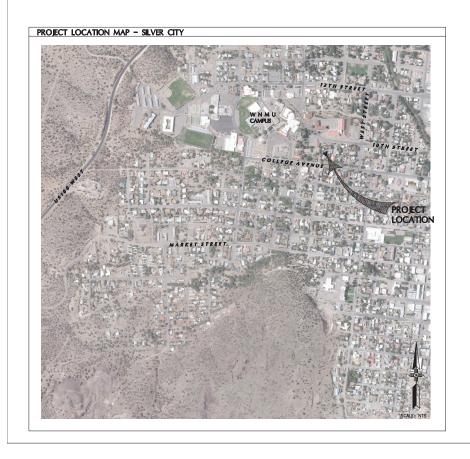
Attached is a set for your review if you would like previous to our meeting this Thursday. We will have the drawings printed for you when we meet.

Regards,

Sheb



# WNMU OFFICE ADA ACCESS RAMP AND STEPS 502 10TH STREET SILVER CITY, NM









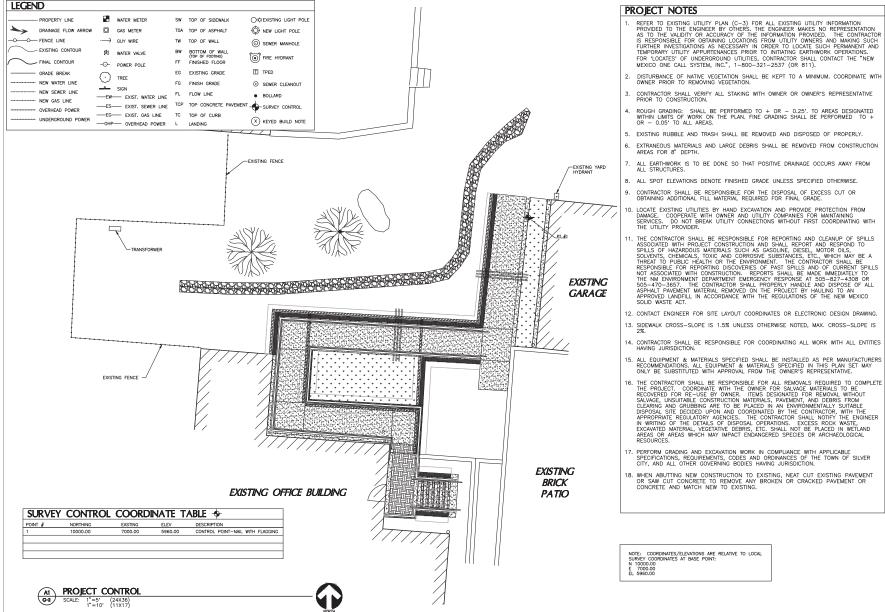
WNIMU OFFICE
ADA ACCESS RAMP AND STEPS
502 10TH STREET
SLUER CITY, NM

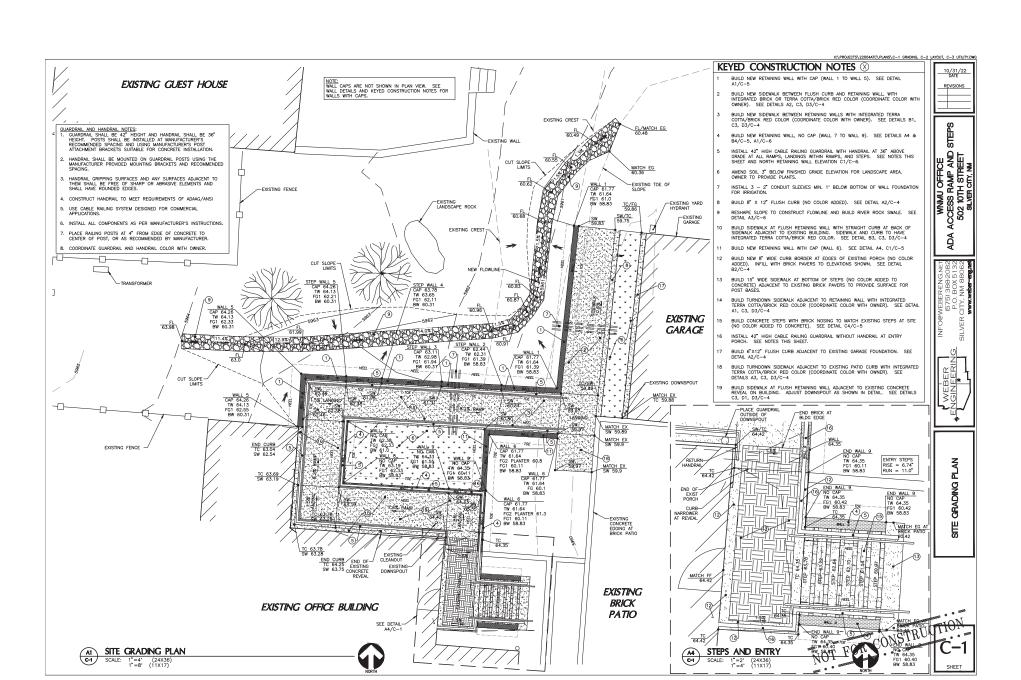
INFO@WEBERENG.NET (575) 388-2082 P.O. BOX 5132 SILVER CITY, NM 88062 WWW.WDBT-BIGHE

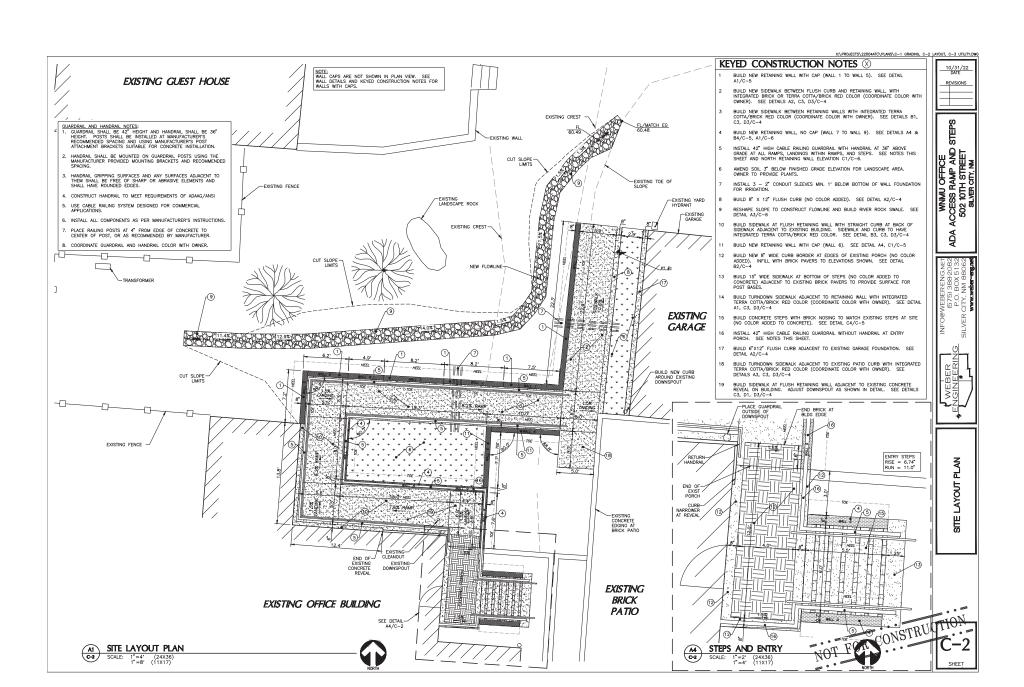
WEBER ENGINEERING

> PROJECT CONTROL PROJECT NOTES

G-2

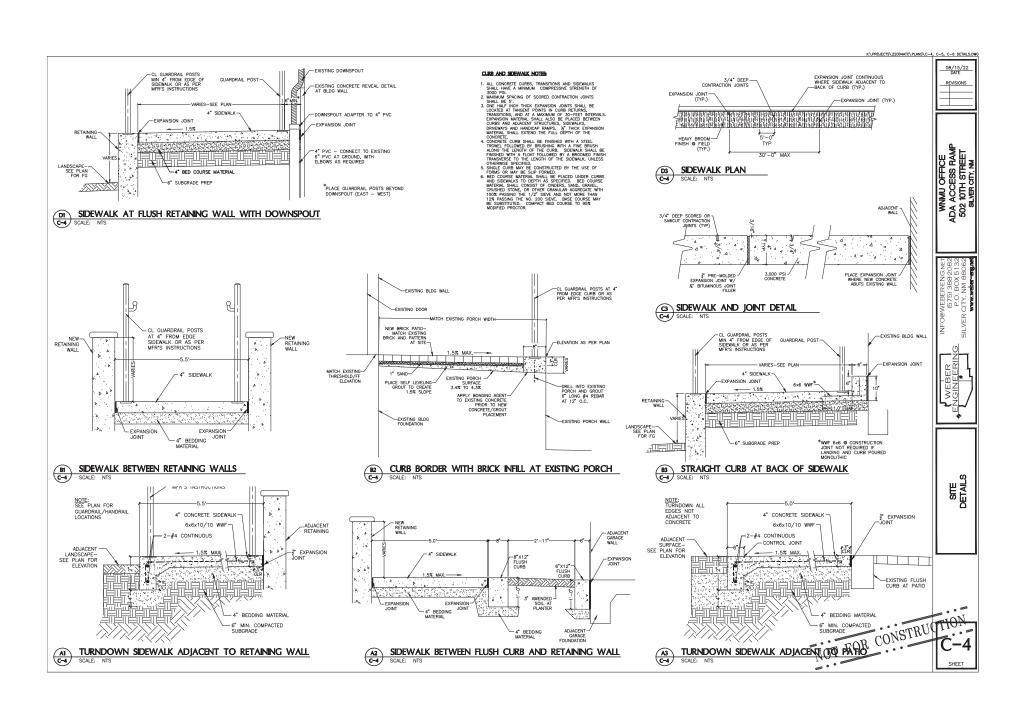


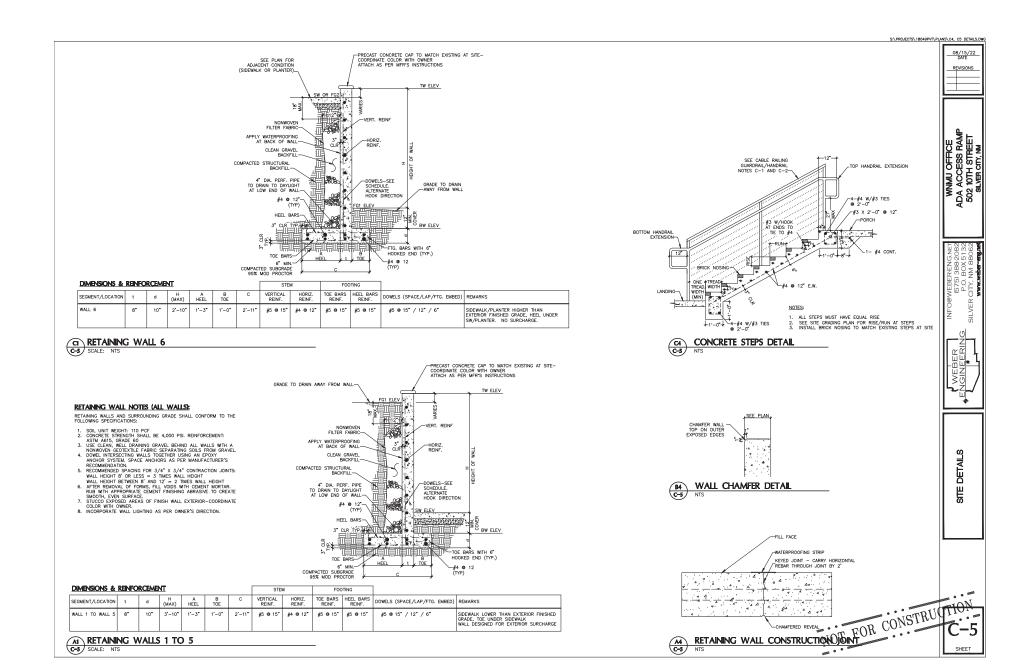




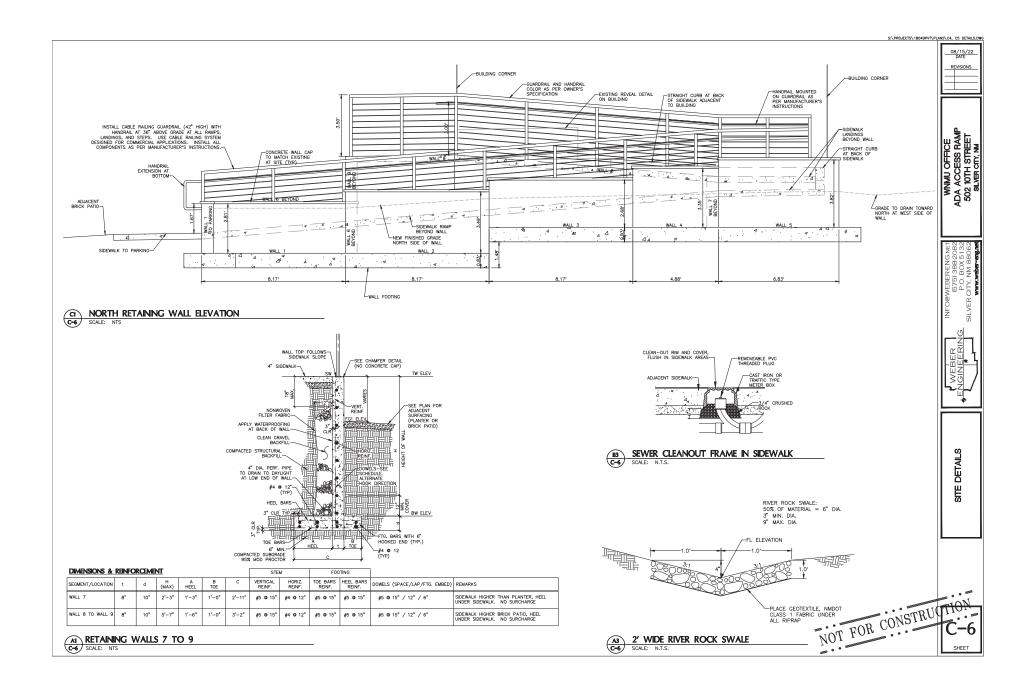
X:\PROJECTS\22004ATC\PLANS\C-1 GRADING, C-2 LAYOUT, C-3 UTILITY.DWG KEYED UTILITY NOTES (S) 10/31/22 DATE BUILD NEW CURB AROUND EXISTING DOWNSPOUT EXISTING GUEST HOUSE INSTALL DOWNSPOUT ADAPTER TO 4" PVC AT SIDEWALK. INSTALL NEW 4" PVC TO CONNECT TO EXISTING PVC, WITH ELBOWS AND 4" TO 6" ADAPTER AS NECESSARY. SEE DETAIL 01/C-4ADJUST CLEANOUT TO GRADE. SEE DETAIL B3/C-6 INSTALL 3 - 2" CONDUIT SLEEVES MIN. 1' BELOW BOTTOM OF WALL FOUNDATION FOR IRRIGATION U OFFICE RAMP AND STEPS TH STREET -EXISTING FENCE EXISTING YARD HYDRANT **EXISTING** GARAGE EXISTING FENCE SITE UTILITY PLAN **EXISTING** BRICK EXISTING OFFICE BUILDING **PATIO** NOT FOR CONSTRUCTION -EXISTING UNDERGROUND ROOF DRAIN (APPROX LOCATION)

C-3 SCALE: 1"=5' (24X36) 1"=10' (11X17)





(A4) (C-5)



## WESTERN NEW MEXICO UNIVERSITY EXHIBIT

**Purchasing Department** 

E-mail: invoices@wnmu.edu

SILVER CITY, NEW MEXICO 88062

Fax: (575) 538-6394

**PURCHASE ORDER** 

Number:

P0080212

Purchase order expires on 06/30/2023

Please show this number on all packages and documents related

to this order

Date: 11/04/22

Vendor: COOEDU

Cooperative Educational Services

PO Box 81045

MAILING ADDRESS:

Voice: (575) 538-6553

Albuquerque NM 87198

Ship To:

Melonie Lockhart 1000 W College Ave Old Student Mem Silver City NM 88061

Requisition #:

INVOICES MUST BE ITEMIZED SHOWING QUANTITY, UNIT PRICE AND TOTAL.

Email Invoice: invoice@wnmu.edu

Address all correspondence to the Purchasing Department

NM TAX EXEMPTION #01-508041-002

Unit Price

Extended Price

### NO C.O.D ORDERS OR FREIGHT COLLECT ORDERS WILL BE ACCEPTED. ONLY SHIP QUANTITIES LISTED UNLESS APPROVED BY PURCHASING DEPARTMENT.

8

Item	Item Description	Units	Unit Price	Extended Price	
1	Stites Enterprises CES# 2020-04N-C110-8 Project: 502 10th Street Ramp Estimate Number 436 Mobilize to and from job site. Demo and haul off concrete rubble. Build ADA compliant ramps and landings with hand rail. Build header curb and stair case to suit. Add fill in areas to create drainage. Install Landscape sleeves. Install landscape rock in planter area. Exclusions: Plants to be installed by others, surveying and locating utilities. Mobilization and Demobilization	1.00 EA	182,259.46	182,259.46 CONTINUED	
FOB: F	FOB: FOB Destination TERMS: Net 30 Days		DISCOUNT:		
GOVERNING LAW: State of New Mexico			ADDL. CHARGES:		
BUYE	R: Amy Baca		TOTAL TAXES:		
Directo	or of Materials and Resource Management: Anny Braeas		TOTA	AL:	
1		Na xidahaa			

93013-4006-77210-930

\$196,992.68



VENDOR COPY ACCT DATA

ACCT DATA

### WESTERN NEW MEXICO UNIVERSITY

### **Purchasing Department**

MAILING ADDRESS: PO BOX 680

SILVER CITY, NEW MEXICO 88062

Voice: (575) 538-6553 Fax: (575) 538-6394

E-mail: invoices@wnmu.edu

**PURCHASE ORDER** 

Number: **P0080212** 

Purchase order expires on 06/30/2023

Please show this number on all packages and documents related

to this order

Date: 11/04/22

Vendor: COOEDU

Cooperative Educational Services

PO Box 81045

Albuquerque NM 87198

Ship To: Melonie Lockhart

1000 W College Ave Old Student Mem Silver City NM 88061

Requisition #:

INVOICES MUST BE ITEMIZED SHOWING QUANTITY, UNIT PRICE AND TOTAL.

Email Invoice: invoice@wnmu.edu

Address all correspondence to the Purchasing Department

NM TAX EXEMPTION #01-508041-002

### NO C.O.D ORDERS OR FREIGHT COLLECT ORDERS WILL BE ACCEPTED. ONLY SHIP QUANTITIES LISTED UNLESS APPROVED BY PURCHASING DEPARTMENT.

Item	Item Description	Units	Unit Price	Extended Price
2	excavation and grade work import fill subgrade finish cut 4" landscape sleeves and raise sewer cleanout and install brass caps stand up curb square tube hand rail with cable railing for retainer curb 4" sidewalk 3000 PSI Brick Red Concrete stair case Basecourse and compaction concrete wall with stucco 10 inch wide color concrete caps concrete pumping walkway illumination built into CMU wall. Lights placed appx 6 ft OC Bond Fee  NM GRT 8.2375%	1.00 EA	14,733.22	14,733.22
FOB:	FOB Destination TERMS: Net 30 Days		DISCOUN	TT: .00
GOVE	RNING LAW: State of New Mexico		ADDL. CHARGE	S: .00
BUYE	<u> </u>		TOTAL TAXE	ES: .00
Direct	or of Materials and Resource Management: Anny Brasa		TOTA	L: 196,992.68

93013-4006-77210-930

\$196,992.68



VENDOR COPY

ACCT DATA

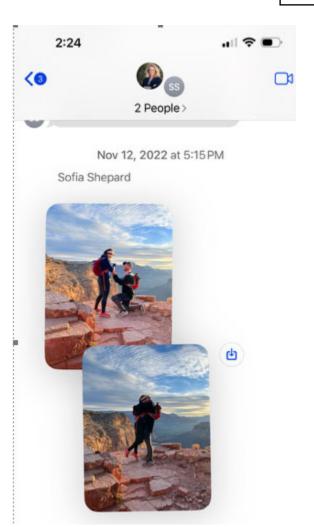


Exhibit 10 is a video that Defendant Shepard sent to his daughter of him walking around the 502 patio area before phase 2 began. A flash drive featuring the video file has been delivered to the Court and a copy of the video has been sent to Defendant Shepard and his counsel.

### **DECLARATION OF JOSEPH HOLGUIN**

STATE OF NEW MEXICO			
COUNTY OF GRANT	)		

- I, Joseph Holguin, state and declare as follows:
- 1. I have personal knowledge of the matters set forth below, am over the age of eighteen and am otherwise competent to make this declaration.
  - 2. I am a resident of the State of New Mexico.
- 3. I began working at Western New Mexico University ("WNMU") in 2010. I left university employment in 2024.
- 4. For around the first ten years of my employment at the university, I worked in the IT department as the technical services and communications manager.
- 5. For the final four years of my employment with the university I worked in the facilities department, the first three as a capital project manager, and my last as capital projects director.
  - 6. I currently work as the planning and capital projects director for Grant County.
- 7. On several occasions I personally saw or experienced Dr. Joseph Shepard, then-President of the university, misusing the resources of the university, including employee time.
- 8. In 2020, the university received designs for a patio to be built off of 502 West College Ave, a property on WNMU's campus and adjacent to the president's house.
  - 9. The project was phased in two parts.
- 10. On or around June 2022, the first phase, a large brick patio connecting the president's house to the 502 property, was completed.
- 11. On or around October 31, 2022, the facilities department received plans from an engineering firm detailing how to build phase two of the project.

- 12. Originally, phase two was for an ADA accessibility ramp running from a nearby driveway to the completed portion of the patio and the 502 property itself.
- 13. In December 2022, I learned that the contractor that WNMU had selected could not complete the project, and I began looking for a new contractor.
- 14. On or around January 2023, the president of the university, Dr. Shepard, began contacting me almost daily requesting statutes updates related to the 502 patio project.
- 15. Around this time, during a phone call, Dr. Shepard insisted that the project needed to be finished quickly because he only had one daughter.
- 16. I believed this comment was in reference to the fact that Dr. Shepard's only daughter was planning to hold her wedding on WNMU's campus, including the reception on the 502 patio.
- 17. After that phone call, Dr. Shepard would later say that the project needed to be finished in time for WNMU's graduation ceremony on May 5, 2023.
- 18. Because of these conversations and the pressure Dr. Shepard put on me, I began to prioritize the completion of phase two to be done in time for the wedding.
- 19. On or about January 16, 2023, WNMU selected a second contractor, Bradbury Stamm, to complete phase two of the patio project.
- 20. On about March 2, 2023, WNMU processed a purchase order for Bradbury Stamm to begin work on phase two. The contractor began work shortly thereafter.
- 21. In April 2023, Dr. Shepard began to be more hands on regarding the completion of phase two.
- 22. On or about April 18, 2023, for example, Shepard went directly to Bradbury Stamm and requested they add two power pedestals (elevated outdoor outlets), required a change in the site grading, and instructed that an additional retaining wall be added to phase two.
- 23. Usually, university leadership does not directly interact with contractors and requests for changes are made through the facilities department.
  - 24. The change in site grading led to numerous sewer breaks.

- 25. These changes and sewer breaks set back the anticipated completion date. I told Dr. Shepard that although we would not complete the project in time for graduation on May 5, 2023, we would have the project done in time for his daughter's wedding on May 13, 2023.
- 26. On or about April 20, 2023, Shepard requested additional brickwork to be added to the project.
  - 27. This addition consumed the brick WNMU had on hand.
- 28. Bradbury Stamm also had to submit change orders to reflect the extra labor required to meet Dr. Shepard's April requests regarding phase two of the patio project.
- 29. Around the same time, Shepard requested WNMU staff to drop utility lines deeper into the earth.
- 30. Having WNMU staff and Bradbury Stamm contractors working on the project at the same time led to us being physically in the way of each other.
- 31. On or about April 25, 2023, Shepard requested the removal of two trees and the planting of six new different trees in the patio area.
- 32. Around the same time, Shepard also requested additional brickwork to be added to the front of the president's house, using the extra I ordered after his previous request.
  - 33. Shepard also asked for gravel to be installed in the driveway.
- 34. Despite all of the change orders and micromanagement by Shepard, phase two was completed before his daughter's wedding.
- 35. Although phase two began as a relatively straight-forward ADA accessibility ramp, Dr. Shepard expanded the scope of phase two of the patio project, enlarging the size of the original patio.
- 36. The extra power pedestals, brick work, site grading, landscaping, and installation of gravel were all added due to Shepard's direction, and beyond the scope of phase two's original plan.
- 37. Based on my communications and interactions with him, I believe that Shepard's actions in transforming the project was motivated by his plan to accommodate his daughter's wedding on WNMU's campus.

- 38. I, Joseph Holguin, affirm, under the penalty of perjury under the laws of the State of New Mexico, that the above state is true and correct.
  - 39. Further, declarant sayeth not.

Date: May 9th, Was

Signed:

Joseph Holguin

From: Joseph Shepard
To: Joseph Holguin

Cc: <u>Kelley Riddle</u>; <u>Kevin Matthes</u>
Subject: Re: 502 patio ADA ramp

**Date:** Thursday, November 17, 2022 8:15:40 PM

Attachments: <u>image001.png</u>

#### Move forward.

### Get Outlook for iOS

**From:** Joseph Holguin <holguinj1@wnmu.edu> **Sent:** Thursday, November 17, 2022 3:49:10 PM **To:** Joseph Shepard <Joseph.Shepard@wnmu.edu>

Cc: Kelley Riddle <Kelley.Riddle@wnmu.edu>; Kevin Matthes <Kevin.Matthes@wnmu.edu>

**Subject:** 502 patio ADA ramp

Good afternoon, Dr. Shepard.

After we met to cover the electrical needs for the 502 patio, Rohan went back to revise his quote and noticed his quantities were off. He underestimated the engineering needs of the project and came back with \$100k+ of change orders in addition to the electrical requirements. After speaking with him Friday, it was clear his initial pricing was based on assumed parameters, not the civil drawings. I asked him to redo his estimate and ensure the quantities matched his takeoffs. We are under 300k, but I wanted you to know the reasoning for the cost increase and delay. Currently, we are looking at \$286,590.42 plus \$7600.00 for engineering. With your approval, we will increase the P.O. and move forward.

Joe

### Joseph Holguin

**Director of Capital Projects** 

### **Western New Mexico University**

1000 W. College Ave P.O. Box 680 Silver City, NM 88062

www.<u>wnmu.edu</u> **O**: (575) 538-6714 **M**: (575) 654-0258

E: holguinj1@wnmu.edu



E: holguinj1@wnmu.edu



From: Joseph Holguin

Sent: Monday, December 5, 2022 10:45 AM

To: Joseph Shepard < Joseph. Shepard@wnmu.edu >

Cc: Kevin Matthes < <a href="mailto:Kevin.Matthes@wnmu.edu">Kelley Riddle <a href="mailto:Kevin.Matthes@wnmu.edu">Kevin.Matthes@wnmu.edu</a>>; Kelley Riddle <a href="mailto:Kevin.Matthes@wnmu.edu">Kevin.Matthes@wnmu.edu</a>>;

**Subject:** Project updates 12/5/22

Good morning,

Here is a high-level rundown of projects. I spoke with Mary Rae; she indicated you were off campus today. We are set up for a face-to-face meeting on Tuesday at 11:00 am.

I've outlined active, pending, and completed projects. We look forward to discussing these further.

### Active projects:

- Vocational Center Master Plan
  - PO Issued 8/5/22
  - Meeting with James Ortiz- 9/28/22
  - Vo-Tech- meeting with Mayor and Rep Terazas 10/6/22
  - First workshop 9/8/22
  - Case study Ctech 10/20/22
  - Second workshop 11/7/22
  - Workshop with Cobre schools super 11/9/22
  - Workshop with Senator Hemphill 12/7/22
  - Master Plan completion 12/20/22
- 5 year Master Plan
  - First workshop 9/6/22
  - Second workshop
  - Space utilization kickoff 10/10/22
  - Space utilization link provided 12/1/22
  - Community open forum 12/6/22
  - Master plan completion 12/20/22
- Deming
  - Fall 2021 WNMU presented and approved HED/SBOF
  - Project came in over budget when Bradbury Stamm put the project out to bid.
  - Informed Dr. Shepard of our challenges January 2022
  - HED did not allow the the scope change, to cut out shell space
  - Direction from leadership, consolodate everything into one building and get maximum floorspace with the added 1.7m STB
  - Redesign approved February 2022
  - Early GMP established June 2022
  - Recertify project with HED and SBOF July 2022
  - Completed GMP Aug 2022
  - Delayed start time, due to long lead items so we would not encumber additional general conditions.
  - Break ground October 2022
  - GB ceremony 2022
  - Had an issue with a sinkhole- which delayed schedule 11 days. I feel we can make up that time later on in the project. GC's were not added.
  - P2 package, board approval in Jan/Feb

- Present to HED SBOF in March/April
- Expected completion Nov 2023

#### Softball

- Started discussion in early 2022
- PO cut to SSA 1/14/22
- HED approved July 2022
- Issued early work package Aug 2022
- Custom dugouts and other end-user requirements added time to the project. The field will be playable and dugouts will be completed by the first game- per Scotts requirements. Pressbox, restrooms, and bleachers will be under construction through March 2023

#### 502 ada ramp

- Pricing from Rohan started in Late September 29<sup>th</sup>. \$112,208.73
- Revised pricing 10/10/22. \$170,534.09
  Revised pricing 10/17/22. \$197,273.08
- Revised pricing 10/17/22 \$196,992.68
- Completed drawings 11/21/22
- Revised pricing 11/9/22. Add of change order for irrigation and added electrical scope. \$196,992.61 + \$109,357.69 + \$4567.62 (over 300K). Requested Rohan to a fresh set of takeoffs
- Revised drawings 11/14/22
- Revised pricing 11/17/22. \$4567.62 + \$179,765.49 + \$102,257.31. Communication to Shepard but Rohan did not capture everything
- Revised pricing 11/18/22
- Final Drawings 11/21/22
- Revised pricing 11/22/22
- Revised pricing 11/22/22
- Revised pricing 11/23/22
- Revised pricing 11/29/22 totaling \$298,816.93. Leaves no room for changes. Again, requested rohan to a fresh set of takeoffs
- Still awaiting proposal to come in the approved CES format, and I am not confident we are in a good place to move forward with the number of revised proposals.

### HF Commons

- HED/SBOF approval July 2022
- CMAR came in over budget. The project is underfunded.
- Ongoing VE efforts through November.
  - Over budget by 2.3M on Aug 11<sup>th</sup>
  - Next major VE effort \$1.1m over budget Oct 27<sup>th</sup>.
  - Best and Final offer Nov 7<sup>th</sup>. \$1.1 over budget base bid. \$700k over budget just for walls.
- Let SDV go and move to Bradbury Stamm.

### • Metcalf statue

- Discussion with Metcalf so SSA can assemble a Proposal
- Site walk with Metcalf 9/7/22- kickoff
- PO issued 9/22/22
- Collaboration is ongoing through the current.
- DD set of drawings 11/29/22
- Critical path items which could delay completion:
  - Settling on a site grading plan
  - Refining site layout
  - Traffic control, median and curb layout
  - Available budget?
- Anticipated completion so long and the above critical path items are addressed soon. End of January 2023

#### Projects needing funding source

• 502 Catering Kitchen

Initial site visit 10/5/22 for SSA. They provided a proposal for the renovation 10/30/22

- Initiated Hazardous Materials Study-3<sup>rd</sup> party. Completed by Keers 12/1/22
- Waiting on funding source to proceed with design and renovation.
- Grahm Gym
  - State of NM funds the bond in July 2023
- Deming Remaining scope
  - BOR approval in Jan/Feb
  - Work on GMP and FFE package through February 2023
  - HED/SBOF approval March/April
  - Have PO's waiting until the GOB funds in July
- The climbing wall, will be moved up the priority list.

### Completed projects within the past 2 years:

- Harlan Hall P3- covid delays but under budget
- 10<sup>th</sup> street- on budget
- Completed ECP master plan and SD drawings
- Create welding lab in Deming- electrical upgrade
- Regents demo
- SON raised sidewalk
- Greenhouse- under 300k
- 502 patio
  - 11 change orders
  - Under 300k
- Completed fountain
- Fountain patio, under 300k
- Power upgrade for concerts, under 300k
- Semi-ramp, under 300K
- Flagpole memorial, under 300k
- Completed CD's for fox renovation
- Pressbox study for fox field
- Top floor mecha renovation
- Install backup generator, under 300k
- Install fiber to presidents complex
- Stop-starts for alumni gardens
- Move ritch hall power underground
- Move jcb power underground
- Install solar panel in JCB parking lot.

### Joseph Holguin

**Director of Capital Projects** 

### **Western New Mexico University**

1000 W. College Ave P.O. Box 680

Silver City, NM 88062 www.wnmu.edu

**O**: (575) 538-6714 **M**: (575) 654-0258

E: holguinj1@wnmu.edu



### 502 ADA ramp

- Rohan got us a proposal 12/20/22; to pay for the drawings.
- We will get another contractor to bid the job asap

### 502 Catering House

- After some back and forth with Rohan, he provided a detailed proposal. We are going to move forward with purchasing the windows.
- A few weeks ago, I had Keers perform a Hazardous Material Study. We are in better shape than we thought; some countertops are hot, tiles, minimal lead paint, and some window caulking.
- We have a proposal for the design and engineering; awaiting direction to move forward

### Miscellaneous

- I started the discussion with Amy to get RFP's out for; GC's, Plumbers, Electricians, & Painters
  - These will go out in the first part of January and must be advertised for 10 days minimum.
- To keep you better informed, I have set up a biweekly meeting on Thursday mornings starting January 5<sup>th</sup>.

If you have any questions or need further clarification, please reach out.

Have a great holiday!

### Joseph Holguin

Director of Capital Projects

### **Western New Mexico University**

1000 W. College Ave P.O. Box 680 Silver City, NM 88062

www.<u>wnmu.edu</u> **O**: (575) 538-6714 **M**: (575) 654-0258 **E**: holguini1@wnmu.edu



From: Joseph Holguin

Sent: Friday, December 16, 2022 7:47 PM

To: Joseph Shepard < Joseph. Shepard@wnmu.edu >

Cc: Kevin Matthes < Kevin.Matthes@wnmu.edu >; Kelley Riddle < Kelley.Riddle@wnmu.edu >

**Subject:** RE: Project updates 12/5/22

Just a few project updates/notes from this week.

### Deming

We are making good progress; on track. Most of the steel is on site, and we begin footings next

week. All underground rough-ins are complete.

Regents to review and approve 2022 \$2M GOB first part of 2023. HED/SBOF to follow.

I've been working with Bradbury; to acquire pricing for the remaining scope. We are aiming to have this fall within our 2m allocation. Just a reminder, FFE is expected to come from this funding. I.T. is assembling a cost for the technology package.

I received the initial pricing for the furniture, roughly 170k. Nursing allocated 118k from their grant to assist with this expense. A big help and means more money for construction.

### Softball

Also making good progress, although we did experience some delays this week due to the weather. With that said, we may add time to GC without cost impact. As always, we will make up time if there is opportunity. We plan to bring water and sanitation to the site the week of Jan 2nd- before students arrive. This will cause a minor impact to utilities on that side of campus, I will coordinate with housing.

Parking lot CO will come in on 12/19/22.

Lighting CO is expected no later than 12/20/22.

### 5 year MP

SSA is making adjustments based on your direction during our open forum. We opened the website last week, and Mario is monitoring community input. A draft will be submitted next week, knowing that we will need to process community input; then a final discussion with you prior to publishing the completed document. This will be ready for you to take to the Regents.

### Vo-tech

Draft will be submitted next week. By chance, have you heard about the alternate site from Freeport? The utility aspect will follow when they provide that detail.

### Graham gym

I walked the building with SSA on 12/7/22; they are working with consultants to assemble a proposal. Per your direction, we will focus on; roof, parapet wall, electrical modernization, and HVAC. Of the 2M GOB, how much do we want to allocate to this project?

### 502 ada ramp

As mentioned earlier this week, Rohan's CES contract is restricted, and Ive started discussions with

another contractor to price out the project. Due to the exorbitant costs, I was directed to reduce the scope to the sidewalk and retaining wall.

### HF Commons

I will coordinate with purchasing next week and request a contract update.

### Metcalf statue (see attached)

Direction was provided by Shepard and Metcalf on 12/7/22. Civil turned things around quickly, Dr. Shepard approved of the speed table (12-16-22) rock retaining wall, and pedestrian walkway.

### Chino paving (see attached)

Kevin wants to use 2018 GOB to pave the road between Chino and PE Complex. Zurn grates to allow stormwater to pass underneath.

### Chino landscaping (see attachment)

Landscape area on the south side of Martinez/NW side of Chino

Landscape area west of Chino; provide sleeves for irrigation and power.

Fence in the transformer west of Chino.

### OJS putting green (see attached)

Provide feedback on the attached jpg

Coordinate with Kent Batty

If you have any questions, please reach out.

### Joseph Holguin

Director of Capital Projects

#### **Western New Mexico University**

1000 W. College Ave P.O. Box 680 Silver City, NM 88062 www.<u>wnmu.edu</u>

**O**: (575) 538-6714 **M**: (575) 654-0258

From: Joseph Holguin
To: Joseph Shepard

Cc: <u>Kevin Matthes</u>; <u>Kelley Riddle</u>

**Subject:** RE: project updates for the week of 1/7/23 **Date:** Saturday, January 7, 2023 11:56:13 AM

Attachments: <u>image001.png</u>

502 patio scope.jpg

Metcalf Phases per shepard.pdf

Good morning,

Below are the project updates for December 26<sup>th</sup>, January 2<sup>nd</sup>, and our meeting on January 5<sup>th</sup>.

If you have any questions or need further clarification, please reach out.

### Carbon Neutral

- 1/5 meeting- Dr. Shepard was happy with SSA's proposal and would like to proceed if Kelley has funding.
- 1/6 meeting with Kelley. Wait to fund until after the legislative session; WNMU could receive money to align with our carbon-neutral strategies.

### **Deming**

- I went to Deming on 12/27 to check the project. Our first significant concrete pour was completed on 12/30
- Rebar for the spot footings and the remaining foundation was completed the week of 1/2. The second major pour was completed 1/6/23
- CMU walls will start 1/9/23 and continue through the first part of February.
- Tech and furniture meeting was held with Nursing on 1/4. A follow-up meeting is scheduled for 1/12
  - Kim will order 118k worth of furniture with their grant.
  - The remaining furniture will be purchased through the project.
- Ongoing; working with vendors and I.T. to compile an FFE package.
- Second-floor slab is slated to begin mid-February.
- We need to bring a commissioning agent on board unless Gerald is willing to let us proceed without one. Joe will contact Gerald and ask.
- This project is on track to finish in the first part of November.

### Softball

- Week of 12/26; the foundation for the restroom/pressbox was formed.
- January 2<sup>nd</sup> and 3<sup>rd</sup>- we were delayed due to snow
- Footers for the pressbox was poured on 1/4.
  - CMU walls and slab will begin 1/9. This structure will be erected within 3 weeks and finishes will follow.
- Bleachers are a long lead item, Ive prompted the GC for delivery/installation date.
- Tri-west fencing was onsite; completing the windscreen on the chainlink fence.
  - Backstop netting was erected 1/6
- Sanitation tie-in was completed.
- Water line tie-in is outstanding. Additional coordination with the city is necessary.
- Curbing and crusher fines will provide a finished surface around the field. This scope will be completed before the first game.
- Lynco provided the field lighting proposal on 1/6, it came in at \$284,727.32 + tax, which is roughly 130k less than Carver electric. Both are good contractors and have served us well, but

lynco does a lot more field lighting and has better resources for this type of work. Lights are 8-12 weeks out.

- Kelley is getting me account numbers for the parking lot and field lights
- Within the next two weeks, we aim to acquire a Certificate of Occupancy for the field and adjacent areas.
- In the project's infancy, Scott indicated that he needed a playable field by the first game and an area for spectators. This expectation will be met, and we will deliver above and beyond where possible.

### Graham Gym

- 1/5/23 Dr. Shepard wants to move forward with A/E services and begin the renovation planning. 1.5m is acceptable for now, and we can allocate the entire 2m if necessary.
  - Joe will connect with Kelley to acquire an account number.
- Parapet and roof are priority items.
- Joe will contract the hazardous material survey to expedite the process

### Campus MP

- Finalized copy of the MP is contingent on Dr. Shepard's review.
- Joe will provide page numbers and areas of focus for Dr. Shepard to review.
- In reference to the arena- maintain seating for 3k people.

### Vo-Tech MP

- 1/5 meeting with Dr. Shepard; proceed with the utility study on the proposed section of land. An alternative site will be pursued at a later date.
- Finalized copy of the Vo-Tech MP is contingent on Dr. Shepard's review.
- Joe will provide page numbers and areas of focus for Dr. Shepard to review.
- Joe did voice concerns of budget challenges

### Metcalf sculpture project

- Michael emailed the civil engineer over Christmas break and wanted to recontour the curb and move the sculpture again.
- Per Dr. Shepard's direction, proceed with the site layout as outlined in 50% CDs.
- Traditional rock wall per Dr. Shepard; CIP wall with rock façade is not acceptable.
- Drawings are still on track for completion at the end of January.
- An approved segmenting map is attached.

### HF Commons

- SSA to provide Add Services proposal for additional work. All their time allocated for preconstruction was consumed dealing with the first contractor.
- Pricing from Bradbury to begin immediately
- Dr. Shepard identified the roadway improvements and retaining wall as priority items.

### OJS putting green

- Site layout from 12/16 was approved
- Joe to coordinate with Kent

### Chino Paving

• Kevin is working with Fermin and southwest concrete for pricing.

### 502 catering house

- Dr. Shepard asked us to get A/E pricing down before issuing a PO
- Joe has communicated with Sam and requested a revised proposal

### 502 patio/ADA ramp

- 1/5 meeting with Dr. Shepard
  - This project is a priority
  - No swale on the west side- see attached
  - The project must be completed no later than May 1<sup>st</sup>.
- Joe has sent the drawings out for pricing.

### Video boards

• Kevin indicated he is working on the video boards project

### EV charging stations

• Kevin is working on the charging stations. Lynco will be onsite the week of 1/9 to generate a SOW.

### Joseph Holguin

**Director of Capital Projects** 

### **Western New Mexico University**

1000 W. College Ave P.O. Box 680 Silver City, NM 88062

www.wnmu.edu

O: (575) 538-6714

M: (575) 654-0258

E: holguinj1@wnmu.edu



From: Joseph Holguin

**Sent:** Friday, December 23, 2022 10:33 AM

To: Joseph Shepard < Joseph. Shepard@wnmu.edu>

Cc: Kevin Matthes <Kevin.Matthes@wnmu.edu>; Kelley Riddle <Kelley.Riddle@wnmu.edu>

**Subject:** project updates for the week of 12/19/22

Good morning; just a few updates for the week of December 19<sup>th</sup>, 2022

Note: items in red need your direction/attention.

### Carbon neutral proposal

- After our dinner with Sam Sterling and the folks from SSR, they provided a proposal to perform a baseline analysis of our campus and develop a roadmap towards carbon neutrality which came back 35K less than expected.
- SSA's all-inclusive proposal is \$214,552.00. Please let me know if funding is available and if you want us to move forward.
- This is a preferred step to show our carbon-neutral efforts. If you decide to move forward with the project, I can see us dedicating an entire WNMU website to this study.
- Sam's quote is provided for reference.

From: Joseph Holguin
To: Joseph Shepard

Cc: <u>Kevin Matthes</u>; <u>Kelley Riddle</u>

**Subject:** RE: project updates for the week of 1/7/23 **Date:** Monday, January 16, 2023 8:30:18 PM

Attachments: <u>image001.png</u>

20230112 172628284 iOS.jpg 20230112 172428274 iOS.jpg

Good evening, Dr. Shepard.

Projects are moving forward; last week was very productive.

### Carbon Neutral

• Carbon neutral study on hold- per last weeks direction.

### **Deming**

- Two site visits were made to monitor progress.
- CMU walls started on 1/9/23 and continue through the first part of February.
- Columns were poured on 1/12 (See attached photos)
- Nursing zoom call on 1/12
  - Nursing has enough funding to furnish the entire building with their grant.
  - The installation will get paid for through the project.
- Ongoing; working with vendors and I.T. to compile an FFE package.
- Second-floor slab to begin mid-February.
- This project is on track to finish in the first part of November.

### Softball

- Walls are going up!
- First-floor slab was poured
- Site work- in preparation for the parking lot is underway
- Wet utilities are underway
  - The sanitation pipe was set, and we are backfilling trenches
  - The Waterline is ran in preparation for the tie-in; scheduled for 1/17/23.
    - Coordination with the city was not required, we are looking to tie into WNMU's infrastructure.
- Electrical work is ongoing; we are preparing for PNM to bring power to the site. Primary conduits are being run.
  - PNM relocated a pole on 1/11/23 in preparation for this project.
- As mentioned previously, bleachers are a long lead item. We are looking at delivery in the first part of April. I am pressing to have this date moved up.
- An account for Musco lights was provided. Our office submitted the P.O.
- Curbing and crusher fines; ongoing work. This scope will be completed before the first game and is necessary to obtain a C.O.
- We planned to obtain a certificate of occupancy by 1/20. Unfortunately, this will be pushed back due to the inclement weather that settled in 1/15/23.
- This week we had multiple conversations with Daktronics, trying to get their efforts coordinated. Not having everyone under the G.C. creates unique challenges. We are making everything work and being flexible.
- In the project's infancy, Scott indicated that he needed a playable field by the first game and an area for spectators. This expectation will be met, and we will deliver above and beyond where possible.

### Graham Gym

• I received sams updated proposal, and I am working with Kelley to allocate an account number for this project.

### Campus MP

• Finalized copy of the M.P. is contingent on Dr. Shepard's review.

#### Vo-Tech MP

- Finalized copy of the M.P. is contingent on Dr. Shepard's review.
- Utilities study is underway per your direction.

### Metcalf sculpture project

- Geotechnical drilling was performed 1/10/23
- Project is still on track to have drawings completed at the end of the month.

### H.F. Commons

- Sent the request to increase SSA's P.O. for Add Services
- Bradbury is performing their drawing reviews.
- Offical kickoff meeting was performed on 1/13/23
- SSA is making adjustments to the drawings to reflect the direction provided on 1/5/23

### OJS putting green

• I still need to schedule a meeting with Kent. I will do this asap.

### Chino Paving

• Kevin is working with Fermin and southwest concrete for pricing.

### 502 catering house

• Sam got his proposal down to the 50k range. Awaiting an account number to issue the P.O. and proceed with the design.

### 502 patio/ADA ramp

• The project is being priced; Bradbury is performing takeoffs and working with subs to nail down a price

### Video boards

• Kevin is working on the video boards project. Details will be provided on 1/19

### EV charging stations

• Kevin walked potential locations with the vendor. We can provide further details in our faceto-face on 1/19/23

Please reach out if you have any guestions.

#### Joseph Holguin

**Director of Capital Projects** 

#### **Western New Mexico University**

### WESTERN NEW MEXICO UNIVERSITY

E-mail: invoices@wnmu.edu

### **Purchasing Department**

**EXHIBIT** 

Number:

**PURCHASE ORDER** 

MAILING ADDRESS:

SILVER CITY, NEW MEXICO 88062

17

P0080745

Purchase order expires on 06/30/2023

Voice: (575) 538-6553

Fax: (575) 538-6394

Please show this number on all packages and documents related to this order

Date: 03/02/23

Vendor: COOEDU

Cooperative Educational Services

PO Box 81045

Albuquerque NM 87198

Ship To:

Joseph Holguin

1000 W College Ave

Old Student Mem

Silver City NM 88061

Requisition #:

INVOICES MUST BE ITEMIZED SHOWING QUANTITY, UNIT PRICE AND TOTAL.

Email Invoice: invoice@wnmu.edu

Address all correspondence to the Purchasing Department NM TAX EXEMPTION #01-508041-002

### NO C.O.D ORDERS OR FREIGHT COLLECT ORDERS WILL BE ACCEPTED. ONLY SHIP QUANTITIES LISTED UNLESS APPROVED BY PURCHASING DEPARTMENT.

Item	Item Description		Units	Unit Price	Extended Price
1	Bradbury Stamm Construct 2021-10-R2141-ALL 502 Patio Walkway Constr General Conditions Field work Field labor Permits and Fees Brick Paver Precast Cap Structural Stee Erection/Installation Stucco Electrical		1.00 EA	164,010.00	164,010.00
FOB:	FOB Destination	TERMS: Net 30 Days		DISCOUN	NT:
GOVE	RNING LAW: State of New Mexico			ADDL. CHARGE	ES:
BUYE	R: Amy Baca			TOTAL TAX	ES:
Direct	or of Materials and Resource Management:	Anny Braca		TOTA	AL;

93013-4006-77210-930

Plant

93013-4006-77210-930

\$164,010.00 \$13,394.83



NEW MEXICO UNIVERSITY

ACCT DATA

VENDOR COPY

ACCT DATA

### WESTERN NEW MEXICO UNIVERSITY

E-mail: invoices@wnmu.edu

### **Purchasing Department**

MAILING ADDRESS:

PO BOX 680

SILVER CITY, NEW MEXICO 88062

Voice: (575) 538-6553

Fax: (575) 538-6394

Number:

P0080745

Purchase order expires on 06/30/2023

Please show this number on all packages and documents related

to this order

Date: 03/02/23

PURCHASE ORDER

Vendor: COOEDU

Cooperative Educational Services

PO Box 81045

Albuquerque NM 87198

Ship To:

Joseph Holguin

1000 W College Ave Old Student Mem Silver City NM 88061

Requisition #:

INVOICES MUST BE ITEMIZED SHOWING QUANTITY, UNIT PRICE AND TOTAL.

Email Invoice: invoice@wnmu.edu

Address all correspondence to the Purchasing Department NM TAX EXEMPTION #01-508041-002

### NO C.O.D ORDERS OR FREIGHT COLLECT ORDERS WILL BE ACCEPTED. ONLY SHIP QUANTITIES LISTED UNLESS APPROVED BY PURCHASING DEPARTMENT.

Item	Item Description		Units	TRUE	Unit Price	Extended Price
2	Earthwork Landscaping Site Concrete Contingency 7.50% OH&P 20% Bonds/Wage Rates Apply  NM GRT 8.2375%			EA	13,394.83	13,394.83
		MS: Net 30 Days			DISCOUN	VT: .00
GOVER	RNING LAW: State of New Mexico				ADDL. CHARGE	:S:
					TOTAL TAX	50.
BUYE	R: Amy Baca or of Materials and Resource Management:				TOTAL TAXI	ES: .00

93013-4006-77210-930

Plant

\$164,010.00

93013-4006-77210-930 Plant

\$13,394.83



NEW MEXICO UNIVERSITY

ACCT DATA

VENDOR COPY

ACCT DATA

Set a calendar reminder for Mar 15 to RSVP!

EXHIBIT 18

### SCHEDULE



FRIDAY, MAY 12, 2023

### **Welcome Event**

6:00 pm - 11:00 pm

502 Patio

500 West College Avenue, Silver City, NM 88061

(https://www.google.com/maps/search/?

 $\frac{api=1\&query=32.77537880,-108.28133520\&query\_place\_id=ChlJpzfk75zH2IYR7}{DuOhrVQuY4)}$ 

Southwestern/Mexican optional! Aka floral print, ruffles, skirts/sundresses, bright colors, cowboy boots/sandals/wedges/sneakers, jeans and button down, slacks with polo. Nice but comfy.

This event will be outdoors so bring layers if it gets chilly! We're planning for a food truck dinner, fire pit and dancing/casual hanging out. If you own cowboy boots, this maaaay be a fantastic time to plan an outfit around them...

Park on the 10th St back side of the house where you'll see a long driveway. (Yes, it does show as "President's Residence" on Google Maps haha.)

### Map

### Add to calendar

### SATURDAY, MAY 13, 2023

### Ceremony

4:00 pm - 4:30 pm

The Gardens at WNMU

1000 W College Ave, Silver City, NM 88061

(https://www.google.com/maps/search/?

api=1&query=32.77537800,-108.28233160&query\_place\_id=ChIJ\_2a8HZ3H2IYR

nsSxg\_jeY\_M)

Semi-formal/formal (tie/jacket, heels+dancing shoes)

### CHANGE OF CEREMONY LOCATION:

Ceremony will be at The Gardens at WNMU (grassy area next to Light Hall Theatre on Google Maps, or across the street from WNMU BSU/Christian Challenge).

0.7mi from Murray Hotel, 3 min drive, 14 min walk.

15 min drive from Bear Mountain Lodge

Plenty of parking in the northeast lot off N Louisiana St or in the west lot off College Ave. Car can be left there overnight if needed.

Map

Add to calendar

### Dinner

5:30 pm

Western New Mexico University Museum

1000 West College Avenue, Silver City, NM 88061

(https://maps.google.com/?cid=3278065890084517613)

0.1 due north of Light Hall Theatre/Gardens where the ceremony was, you'll find the museum, which is where dinner will take place. There will be signage guiding you there.

Map

Add to calendar

### Dancing/Cake!

8:30 pm

502 Patio (Welcome Event venue)

500 West College Avenue, Silver City, NM 88061

(https://www.google.com/maps/search/?

<u>api=1&query=32.77537880,-108.28133520&query\_place\_id=ChlJpzfk75zH2IYR7</u>
<u>DuOhrVQuY4)</u>

0.1mi east and we'll land back at the 502 patio (where the Welcome Event was the night before) for dances, cake and celebration!

Corre Caminos is an on demand bus service that operates til 11 (last call at 10:30pm), but we can help arrange DDs for those who need it beyond that. 575-388-3180

https://correcaminosnm.com/programs/

### Map

#### Add to calendar

SUNDAY, MAY 14, 2023

### (Not formal event) Brunch provided for Bear Mountain Lodge guests only but feel free to stop by

8:30 am - 10:00 am

Bear Mountain Lodge

60 Bear Mountain Ranch Road, Silver City, NM 88061

(https://www.google.com/maps/search/?

api=1&query=32.81564170,-108.30954440&query\_place\_id=ChlJB8g3o8K42IYRt

8VYoWTIw0E)

#### Casual

We understand a lot of guests may need to get on with their travel. We've decided to have breakfast with our moms at Bear Mountain Lodge for Mother's Day in lieu of a formal breakfast. The site won't let me cancel this event so;) that's where we'll be if you want to stop by and say goodbye on your way out of town!

We'll be back "in town" after breakfast.

#### Map

### Add to calendar

### ZOLACO

For all the days along the way

About Zola (/) Guest FAQs (/faq/category/115000284811-for-gift-givers-wedding-guests)

Order status (/order-status) support@zola.com (mailto:support@zola.com)

1 (408) 657-ZOLA (tel:4086579652)

Start your wedding website (/wedding-planning/website) © 2025 Zola, Inc. All rights reserved.

Accessibility (/webaccessibility) / Privacy (/privacy#CA-privacy-rights) / Terms (/terms)

From: <u>Joseph Holguin</u>

To: <u>Kelley Riddle</u>; <u>Kevin Matthes</u>

Subject: RE: 502 items

**Date:** Tuesday, April 25, 2023 3:33:42 PM

Attachments: <u>image001.png</u>

Here are some 502 updates.

• Last Friday the wall was poured; we met the critical milestone!

- Sunday- forms were stripped off the wall.
- Monday- our contractor started putting down pavers and backfilling. This scope will continue through Wednesday.
- Stucco brown coat was applied this afternoon. Color will get applied on Thursday.
- Existing trees were removed- per dr. shepards direction
  - Two oaks we have on-hand will be planted in their place
  - 4 crab apple trees will be planted, next to the retaining wall
- Our crew is starting irrigation this afternoon and should be finished by Wednesday by E.O.B.
- Sod is being delivered Wednesday and our crew will put it down Thursday
- Thursday, our GC will try to obtain the C.O. from the building inspector.
- So long as the CO is obtained Thursday afternoon, electrical work will start on Friday.
- Dr. Shepard added brickwork to the front of his house- near the fountain. Change order coming
- Dr. Shepard requested new gravel for the 502 driveway- change order is coming.

### Joseph Holguin

**Director of Capital Projects** 

### **Western New Mexico University**

1000 W. College Ave P.O. Box 680 Silver City, NM 88062

www.<u>wnmu.edu</u> **O**: (575) 538-6714 **M**: (575) 654-0258

E: holguinj1@wnmu.edu



From: Joseph Holguin

**Sent:** Thursday, April 20, 2023 3:20 PM

To: Kelley Riddle <Kelley.Riddle@wnmu.edu>; Kevin Matthes <Kevin.Matthes@wnmu.edu>

Subject: RE: 502 items

### Good afternoon,

- We added more brickwork in the past 24 hours, likely consuming the extra I ordered.
  - Bradbury is working on the change order.

- A planter was integrated into the new flatwork, which needs irrigation and additional forming.
  - Our group is running the water line.
- Dr Shepard directed our tradespeople (yesterday morning) to drop the utilities further below grade than initially agreed upon Tuesday afternoon, putting our people in the way of contractors today.
- There is still a chance we can set concrete tomorrow morning and button things up the week of May 1<sup>st</sup>.

### Joseph Holguin

Director of Capital Projects

### Western New Mexico University

1000 W. College Ave P.O. Box 680 Silver City, NM 88062

**O**: (575) 538-6714 **M**: (575) 654-0258 **E**: holguinj1@wnmu.edu

www.wnmu.edu



From: Kelley Riddle < Kelley.Riddle@wnmu.edu > Sent: Wednesday, April 19, 2023 10:33 AM

**To:** Joseph Holguin < <a href="mailto:holguinj1@wnmu.edu">holguinj1@wnmu.edu</a>>; Kevin Matthes < <a href="mailto:Kevin.Matthes@wnmu.edu">Kevin.Matthes@wnmu.edu</a>>

**Subject:** Re: 502 items

Thanks for the update!

From: Joseph Holguin < holguinj1@wnmu.edu>
Sent: Wednesday, April 19, 2023 9:50 AM

To: Kelley Riddle <Kelley.Riddle@wnmu.edu>; Kevin Matthes <Kevin.Matthes@wnmu.edu>

**Subject:** RE: 502 items

Yesterday afternoon, during the campus walk-through, dr Shepard requested additional changes at the 502 patio. The extra retaining wall and stairs have a high likely hood of negatively impacting progress. The site grading changes he made earlier in the day resulted in numerous sewer breaks; this morning, our team is onsite making repairs and lowering the gas line. Additionally, I am concerned that we cannot get the additional concrete. Other jobs are pulling trucks from deming and las cruces.

The next few days will be telling; there is the possibility we may not have this work done by graduation. However, I am confident everything will be completed for the wedding reception.

### Joseph Holguin

Director of Capital Projects

### **Western New Mexico University**

1000 W. College Ave P.O. Box 680 Silver City, NM 88062

www.<u>wnmu.edu</u> **O**: (575) 538-6714 **M**: (575) 654-0258

E: holguinj1@wnmu.edu



From: Joseph Holguin

**Sent:** Tuesday, April 18, 2023 12:55 PM

**To:** Kelley Riddle < <a href="mailto:Kelley.Riddle@wnmu.edu">Kevin Matthes@wnmu.edu</a>>

**Subject:** RE: 502 items

Updates from the past two days.

- Dr. Shepard went directly to the GC and added two power pedestals; Kevin had Tom order them yesterday afternoon. WNMU will need to trench for the power, the sub will install conduit and pull wire.
- At 4:45 pm yesterday dr Shepard asked me to order an additional pedestal to add power. I asked Tom Lemme to order two more; these fixtures are approximately \$700.00 ea.
- Formwork for the retaining wall was completed last night. We are ready for concrete.
- Today Bradbury was given direction to change the site grading; this was outside of the original scope and conflicted with our direction when all parties were onsite March 24<sup>th</sup>. We should have time to complete the task, but this delays irrigation installation.
- Chala found grass out of Arizona, it will be delivered at the end of next week.
- Dr. Shepard counted the brick we received and is allowing Chala to use some of the inventory. I did order an extra pallet, we should have enough material.

### Joseph Holguin

Director of Capital Projects

**Western New Mexico University** 

### **DECLARATION OF JAMES HEMPHILL**

STATE OF NEW MEXICO	)
COUNTY OF GRANT	)

- I, James Hemphill, state and declare as follows:
- 1. I have personal knowledge of the matters set forth below, am over the age of eighteen and am otherwise competent to make this affidavit.
  - 2. I am a resident of the State of New Mexico.
- 3. I was hired by Dr. Joseph Shepard, then-President of Western New Mexico University, in or about 2012 to be the campus photographer for the university.
- 4. I am not currently employed at the university. I resigned from my university position on October 15, 2024.
- 5. On multiple occasions while employed at the university, President Shepard asked me to take pictures of events unrelated to university activities.
- 6. On or about July 3, 2016, Dr. Shepard asked me to take pictures of Robert Michaels, a performance artist and, upon information and belief, a friend of Dr. Shepard.
  - 7. This shoot occurred over the weekend. I did not receive compensation for my work.
- 8. On or about 2019, Dr. Shepard asked me to take pictures for the congressional campaign of his wife, Valarie Plame.
- 9. This shoot took place in the evening after work hours. I did not receive compensation for my work.
  - 10. In October 2020 Shepard asked me to take pictures of his wedding to Valarie Plame.

- 11. The wedding occurred on a weekend in Arizona. Dr Shepard told me he could pay me, but I did it for no compensation. Dr. Shepard did, however, pay for my lodging while in Arizona for the wedding.
- 12. For each of these instances, Dr. Shepard offered to pay me out of his own pocket.

  However, I felt pressured not to accept payment. Dr. Shepard sets the budget for my department and I was extremely hesitant to do anything that may upset him. I worried that if I accepted payment that he would retaliate against me in some way.
- 13. Dr. Shepard has taken retaliatory action against individuals who have upset him in the past. For example, Dr. Shepard holds two campus convocations a year to welcome people back to campus and speak to the community. Three or four years ago during one of these convocations, a newly hired recruiter publicly questioned Dr. Shepard about the funding priorities of the university. When leaving the convocation, I witnessed campus police escorting the recruiter off campus. I later heard Dr. Shepard say that she was not the type of person the university needed because she had been critical of its priorities.
- 14. Unrelated to working without compensation, in 2023, several employees had dinner with Dr. Shapard in Santa Fe during the legislative session. During this dinner I sat next to Dr. Shepard.
- 15. I overheard a university employee tell Dr. Shepard that she had or was going to submit a purchase order for flowers for the wedding of Dr. Shepard's daughter, Sofia Shepard.
- 16. In response, I heard President Shepard say something to the effect of, "Make sure to say those flowers are for graduation, not her [Sofia Shepard's] wedding. The wedding is a week later. No one will know the difference."
- 17. The graduation ceremony occurred on May 5, 2023. Sofia Shepard's wedding occurred the weekend of May 12, 2023.

- 18. I have obtained WNMU Foundation ledgers dating back to 2015. Since 2020, the Foundation spent tens of thousands of dollars on flowers. I photographed nearly every event that occurred on campus for more than a decade. I do not remember seeing the volume of flowers at these events that would make sense based on how much was spent.
- 19. I, James Hemphill, affirm, under penalty of perjury under the laws of the State of New Mexico, that the above statement is true and correct.

20. Further, declarant sayeth not.

Date:

02-11-25

Signed: James Hemphill